Investor Activism and the Green Transition\*

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Abstract

We develop a model in which activist investors contribute to a firm's green transition by exerting effort and contracting with management. Due to moral hazard, only skilled activists can facilitate this transition. However, if the acquisition price of their equity stake accounts for the value of activism, reflecting a free-rider problem, skilled activists either avoid investing or favor firms that can transition independently. Combined, moral hazard and the free-rider problem imply that investor activism only aids the transition when the financial benefits of transitioning are small or activists have strong sustainability preferences. Carbon taxation strengthen these mechanisms, hindering impact activism.

**Keywords**: Activism, agency conflicts, contracting, sustainable finance, environmental policies

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There is widespread consensus that a green transition in production technologies is necessary to address climate change (Acemoglu, Akcigit, Hanley, and Kerr, 2016; Besley and Persson, 2023). Over the past few years, financial markets have sought to foster the green transition by directing companies toward environmental objectives through both passive and active investment strategies. Passive strategies involve investing in "clean" firms and divesting from "dirty" firms so as to influence their cost of capital and incentivize investment in green transition. In active strategies, investors exercise their control rights to impact firm outcomes, such as through board representation, management oversight, strategy development, or voting on proposals. Recent research suggests that passive strategies, despite their popularity, may have little impact on firm behavior (Heath, Macciocchi, Michaely, and Ringgenberg, 2021; Berk and Van Binsbergen, 2022; Pedersen, 2024) and could even have adverse environmental effects (Hartzmark and Shue, 2023). Investor activism is thus increasingly being advocated as the preferred and more effective approach to sustainable finance (Krueger, Sautner, and Starks, 2020; Broccardo, Hart, and Zingales, 2022; Saint-Jean, 2023).

Our objective in this paper is to understand whether and when investor activism can facilitate a green transition in production technologies. To do so, we develop a model of investor activism with endogenous activist entry and engagement, where an activist may foster a firm's green transition both by providing effort and by contracting with management. Using this model, we investigate how investor activism influences the green transition rate and the role of environmental policies in shaping shareholder engagement.

In our model, activism increases the green transition rate under first best, but two frictions limit its effectiveness. First, the green transition rate depends on the efforts of both the activist and management, which are costly and unobserved, giving rise to a (double-sided) moral hazard problem that impairs the transition. Second, due to a free-rider problem, the activist cannot fully capture the financial gains from activism, because these gains are incorporated into the acquisition price of its equity stake. The free-rider problem deters entry by skilled activists and tilts activists' investment towards firms that can transition independently at low cost. Combined, moral hazard and the free-rider problem imply that activism only facilitates the green transition when the financial benefits of transitioning are small or when the activist's sustainability preferences are strong, but may hamper it otherwise. Car-

bon taxes increase these financial benefits and exacerbate the free rider problem, ultimately impeding impact activism. Green investment subsidies stimulate management's transition efforts but crowd out activists' efforts, reducing their impact on the green transition.

To capture the key determinants of environmental activism, we consider a firm with a polluting production technology that can invest to transition toward a clean production technology, which we refer to as a *green transition*. Transitioning to a cleaner technology generates financial benefits arising from factors such as carbon taxation and increased consumer demand. However, the transition process is uncertain and costly, and potentially has a negative net present value. The probability of a successful green transition increases with the effort of the firm's management, broadly representing key personnel and executives that affect firm outcomes. As effort is unobservable, costly, and subject to moral hazard, firm owners provide management with incentives to exert effort by making their compensation sensitive to the outcome of the transition process.

While the firm is initially owned by passive investors, an activist may acquire an ownership stake by purchasing shares. The activist and passive investors differ in two dimensions. First, unlike passive investors, the activist exerts private and costly effort which, in addition to managerial effort, contributes to the green transition. The activist's effort captures its engagement with the firm, for instance, by monitoring management, appointing key personnel and board members, developing strategies, or voting on proposals. Second, the activist has sustainability or pro-environmental preferences and derives non-pecuniary (i.e., non-financial) benefits that depend on the impact of its actions, in particular, whether the firm succeeds in transitioning or not. That is, the activist is a warm-glow agent as in Broccardo et al. (2022) or a values-aligned investor as in Landier and Lovo (2023).

We first show that while activism activism is valuable and fosters the green transition in first best with observable efforts, it also introduces a double moral hazard problem that distorts incentives, which is not present under passive ownership. Specifically, the incentives for both the activist and management to exert effort are intertwined through a double-sided moral hazard problem (Holmström, 1982). Because its effort is unobservable, the activist

<sup>&</sup>lt;sup>1</sup>Empirical evidence on such preferences for sustainable investing is provided by Riedl and Smeets (2017), Bonnefon, Landier, Sastry, and Thesmar (2022), and Heeb, Kölbel, Paetzold, and Zeisberger (2023).

cannot commit to a specific effort level and instead responds to incentives shaped by its equity stake and sustainability preferences. These incentives are tied to the sensitivity of equity to the transition outcome. However, this sensitivity is not independent of management's incentives, as equity is a residual claim. Part of the transition surplus is allocated to management through its incentive contract, with the remaining surplus accruing to equity, thus shaping the activist's incentives. Because the activist's and management's effort incentives are interconnected, they generally cannot be set efficiently. As a result, the efforts of the activist and management fall below their first-best levels.

When this double moral hazard problem is sufficiently severe, activism decreases the green transition rate compared to passive investors owning the firm. Such "bad" activism arises, for instance, when the financial benefits of transitioning are substantial or when management's cost of effort is low, so that passive investors already motivate management to put in a high level of effort. In such cases, it is more effective to leave the green transition efforts solely to management. Although activists do not exclusively care about their investment return, their objective typically does not align with maximizing the green transition rate. We show that activists with low skill, i.e., high effort costs relative to management, have a negative or negligible impact on the transition rate. In contrast, high-skill activists with relatively low effort costs facilitate the green transition more effectively than passive ownership.

In the model, the activist improves firm value through private and costly effort. However, if this value creation is fully reflected in the price at which the activist acquires a stake in the firm, the activist cannot capture the gains from activism and hence cannot profitably invest. That is, activist entry is subject to a free-rider problem that reduces activists' incentives to invest in the first place (Grossman and Hart, 1980; Shleifer and Vishny, 1986). This free-rider problem discourages investments by high-skill activists, particularly in firms that struggle to transition independently and would benefit the most from such activism. In essence, the free-rider problem leads to an endogenous exclusion mechanism whereby activists tilt their portfolios towards "greener" firms capable of transitioning independently at low cost. Larger financial benefits of transitioning intensify the free-rider problem, which is not present when financial gains are low or negative. In contrast, sustainability preferences, which generate non-pecuniary benefits for the activist upon a successful transition, improve impact activism

both on the extensive margin by facilitating entry and on the intensive margin by increasing activist engagement and managerial effort post-entry.

In combination, moral hazard and the free-rider problem imply that investor activism only aids the green transition when the financial benefits of transitioning are low or the activist's sustainability preferences are strong. Otherwise, it hinders the transition. The double moral hazard problem implies that only sufficiently skilled activists aid the green transition, while the free-rider problem deters entry by these high-skill activists. Consequently, when activism is most needed, it fails to materialize due to the free-rider problem, resulting in activists only getting involved when their impact is minimal. These effects can only be overturned if the activist's sustainability preferences are sufficiently strong. In contrast, larger financial gains of transitioning exacerbate these effects and eventually hamper impact activism by decreasing the skills of activists who invest or steering activists' investments towards firms that can transition independently at low cost.

We next use our model to examine the impact of carbon taxes on the effectiveness of activism on the green transition. We show that carbon taxation crowds out active sustainable finance, making them substitutes. Essentially, carbon taxes increase the financial gains of transitioning and, thus, the activist's and management's post-entry efforts. While these effects enhance the green transition rate in isolation, they also strengthen the free-rider problem and disincentivize entry, especially by skilled activists. In particular, activists will not invest when carbon taxes exceed a certain threshold, which decreases with their skill. Due to the double moral hazard, activism reduces the transition rate when carbon taxes are high and passive investors already provide strong incentives to management. In sum, carbon taxes hinder impact activism both on the extensive margin, by preventing the entry of skilled activists, and on the intensive margin, by reducing activists' post-entry impact compared to passive ownership. Furthermore, carbon taxes tilt activists' investments towards greener firms that can transition independently and benefit less from activism.

We also investigate how investment subsidies, like those outlined in the U.S. Inflation Reduction Act, influence the role of activism in the green transition. Such subsidies lower the cost of investment at the firm level and make it optimal to incentivize higher managerial effort, which, in our setting, is akin to firm-level investment. However, higher firm-level investment also requires increased incentive compensation for management, which diminishes the incentives for activist effort, thereby crowding it out. This crowding-out effect limits limits the impact of investor activism on the green transition and, importantly, makes investor activism more likely to negatively affect the green transition rate.

In further analysis, we examine the impact of activism on the green transition when managerial contracts are established by passive investors rather than activists. Under these circumstances, the double moral hazard problem arising from the unobservability of efforts becomes more severe and activism is more likely to reduce the green transition rate. Because passive investors neither have sustainability preferences nor internalize the activist's private cost of effort, they incentivize low managerial effort. To offset this effect, the activist optimally exerts more effort, resulting in a higher private cost of transitioning and in a lower likelihood of activist entry. Our findings thus emphasize that for activism to effectively promote the green transition, it is crucial for activists to have the authority to influence managerial compensation, especially by integrating sustainability objectives into it.

Activists often secure substantial ownership stakes before publicly disclosing their investments in public companies. In private companies, they may hold significant bargaining power. Therefore, we examine the effects of allowing activists to capture a portion of the value gains from their activism. Our analysis reveals that while this effect mitigates the free-rider problem, it does not affect double moral hazard or the impact of activism on the green transition rate, assuming activists' skills and firm characteristics remain unchanged. However, when activists can capture more value, more skilled activists are drawn in, and they invest in firms that benefit more substantially from their engagement.

Finally, while our baseline model assumes that the activist acquires a predetermined ownership stake, we also explore the implications of allowing the activist to choose the size of this stake. In this case, activists with sustainability preferences always enter but with a stake that can be arbitrarily small. As in the baseline model, activism increases the green transition rate if sustainability preferences are sufficiently strong or if the financial benefits of transitioning are sufficiently low. However, in general, activist ends up with an inefficiently low stake, reducing their efforts and slowing the green transition. In line with previous results, activists acquire larger stakes in firms that can transition independently at low cost.

There is a vast literature on shareholder activism in which the activist affects firm performance via its own effort (see, e.g., Admati, Pfleiderer, and Zechner (1994), DeMarzo and Urošević (2006), and Back, Collin-Dufresne, Fos, Li, and Ljungqvist (2018)). Our main contribution with respect to this literature is to develop a tractable model of investor activism with endogenous entry, optimal contracting with management, and endogenous engagement. Because our activists derive non-pecuniary benefits from a clean transition, our model also relates to Grossman and Hart (1988) and Stulz (1988)'s analysis of private benefits of control. A key difference with these models is that the likelihood of enjoying these benefits depends on the activist's effort and the manager's contract, both of which are endogenous. In particular, a key takeaway of our analysis is that non-pecuniary benefits affect impact activism not only via the extensive margin but also via the intensive margin.

Our paper relates to the theoretical literature on sustainable finance (see, e.g., Heinkel, Kraus, and Zechner (2001), Albuquerque, Kroskinen, and Zhang (2019), Green and Roth (2021), Hong, Wang, and Yang (2023), Gupta, Kopytov, and Starmans (2022), Edmans, Levit, and Schneemeier (2023), Huang and Kopytov (2023), Landier and Lovo (2023), Biais and Landier (2023), Allen, Barbalau, and Zeni (2023)). We contribute by investigating whether investor activism can foster the green transition. In this literature, our paper is most closely related to Broccardo et al. (2022), Jagannathan, Kim, McDonald, and Xia (2022), and Oehmke and Opp (2024). The first two papers study the effectiveness of exit and voice strategies in reducing firms' negative externalities. In Oehmke and Opp (2024), an entrepreneur raises capital from financial or socially responsible investors under moral hazard. Our model differs from existing models in several key dimensions. First, both the activist's and management's efforts contribute to the green transition. Second, the activist influences firm performance through the cash flow channel rather than the discount rate channel. Third, a free-rider problem hampers activist entry.

Our analysis is motivated by the growing empirical literature on shareholder engagement and the green transition (Dimson, Karakaş, and Li, 2015; Kölbel, Heeb, Paetzold, and Busch, 2020; Cole, Jeng, Lerner, Rigol, and Roth, 2023). According to a recent survey by Krueger et al. (2020), institutional investors consider engagement rather than divestment as a more effective approach to address climate risks. Akey and Appel (2020), Naaraayanan, Sachdeva,

and Sharma (2023), Azar, Duro, Kadach, and Ormazabal (2021), and Bellon (2022) show that engagements by hedge funds, pension funds, large asset managers, and private equity funds cause firms to reduce their emissions. van der Kroft, Palacios, Rigobon, and Zheng (2024), Diaz-Rainey, Griffin, Lont, Mateo-Márquez, and Zamora-Ramírez (2023), and Li, Berentsen, Otneim, and Juranek (2024) find no significant effect of investor engagement on firms' carbon footprint. Taken together, the empirical evidence on the impact of investor activism on the green transition is mixed. Our theory contributes to this literature by identifying the circumstances under which investor activism is more likely to foster the green transition and by highlighting economic mechanisms that limit or favor impact activism.

### 1 A Model of Investor Activism and Green Transition

We present a model of investor activism in which an activist decides whether to invest in a firm to transform its production technology into a more sustainable one, a process we refer to as a green transition. In this model, the activist investor supports this transition by putting in private effort and designing an optimal contract that encourages the management to contribute their efforts. The activist may represent a hedge fund, a pension fund, a private equity fund, or other types of active investors, such as wealthy individuals or philanthropists.<sup>2</sup> The manager, or management more broadly, represents the firm's key personnel and executives who are able to influence firm outcomes. The activist's private effort captures its engagement with the firm, for instance, by appointing key personnel and board members, developing strategies and proposals, providing industry connections, or voting on proposals.

Timing and Technology. We consider an economy with three dates, t = 0, 1, 2, and no discounting. There are three types of risk-neutral agents: an activist investor, a continuum of passive investors, and a manager. We consider a single firm run by the manager. The firm is all equity-financed with a number of outstanding shares normalized to one. It is initially fully owned by competitive and dispersed passive investors. The activist decides at t = 0 whether to buy a controlling stake  $\theta_0 = \theta \in (0, 1]$ ; if the activist does not enter, then  $\theta_0 = 0$ .

<sup>&</sup>lt;sup>2</sup>Hedge funds and private equity funds often actively engage with their portfolio companies to influence outcomes (Brav, Jiang, Partnoy, and Thomas, 2008; Kaplan and Strömberg, 2009).

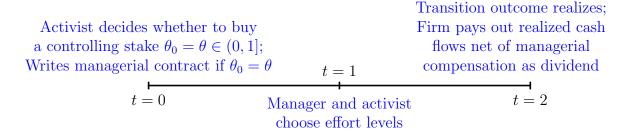


Figure 1: Timeline of the model.

The firm's production technology is initially dirty, but the firm can reduce its environmental damage (e.g., carbon emissions) by transitioning to a clean production technology. The outcome of this green transition is captured by a state  $\omega \in \{G, B\}$  that is realized and publicly observed at t=2. The probability of a green transition depends on both the activist's effort a, provided the activist has invested in the firm and  $\theta_0 = \theta$ , and the manager's effort m, both of which are chosen at t=1. With probability a+m, state  $\omega=G$  realizes, and the firm becomes clean. With probability 1-a-m, state  $\omega=B$  realizes, and the firm's technology remains dirty. To ensure that the probability of transitioning is well-defined, we impose that a and m are bounded from above by  $\overline{a}$  and  $\overline{m}$  respectively and that parameters are such that optimal efforts are interior, in that  $a \in (0, \overline{a})$  and  $m \in (0, \overline{m})$ .

The firm produces cash flows  $X_{\omega} > 0$  at t = 2 and pays out all cash flows net of managerial compensation as dividends. We consider that a carbon taxation or cap-and-trade scheme is in place, which requires the firm to pay  $T \geq 0$  dollars if  $\omega = B$ . More broadly, T may represent a pecuniary penalty or cost for causing environmental damage. That is, the firm's post-tax cash flows are  $X_G$  in state G and  $X_B - T$  in state B, where the difference  $X_G - X_B$  in pre-tax cash flows across states captures any gross financial payoff associated with a green transition. Such payoff may arise from a variety of sources including consumer preferences for green products (see, e.g., Meier, Servaes, Wei, and Xiao (2023) for direct evidence) or the level of legal liability that a company faces if it undertakes polluting projects (see, e.g., Bellon (2022)). We define  $\Delta := X_G - X_B + T$  as the total financial gain from transition, including the carbon tax. We assume that  $\Delta \geq 0$ .

When  $\Delta = 0$ , the green transition has negative net financial payoff, i.e., negative net present value, due to the costly effort required in the transition process. Under these circum-

stances, the transition cannot be achieved under passive ownership, since passive investors, unlike activists, only care about financial payoffs, as specified later. Then, activism is necessary for the green transition. We abstract from the case  $\Delta < 0$ , i.e., the green transition has both a negative financial benefit and a financial cost—this case is analogous to the case  $\Delta = 0$ , also leading to a negative net present value. When  $\Delta < 0$  and the activist's sustainability preferences are sufficiently strong (as defined below), the activist always enters and exerts positive effort, boosting the green transition rate relative to passive ownership.<sup>3</sup>

Moral Hazard and Optimal Contracting. The activist (respectively the manager) chooses effort  $a \geq 0$  (respectively effort  $m \geq 0$ ) against quadratic costs  $\frac{\phi_a a^2}{2}$  (respectively  $\frac{\phi_m m^2}{2}$ ), where  $\phi_a, \phi_m > 0$  are positive constants. Efforts at time t = 1 are unobservable and non-contractible, leading to an agency problem. To deal with this agency problem, the controlling shareholder—either the activist (if  $\theta_0 = \theta$ ) or the passive investor (if  $\theta_0 = 0$ )—writes at t = 1 (before efforts are chosen), a contract (C, R) to incentivize management. This contract stipulates a payment C to the manager in state E and a payment E in state E and E are made out of the firm's cash flows, leading to net cash flows E activist effort E (which equals zero if the activist has not invested and E o), the manager maximizes

$$\max_{m \in [0,\overline{m}]} \left( C + (\hat{a} + m)R - \frac{\phi_m m^2}{2} \right),\tag{1}$$

leading to the incentive constraint (under optimal interior effort)

$$m = \frac{R}{\phi_m}. (2)$$

We denote by  $W \geq 0$  the manager's outside option. Under the optimal contract that maxi-

 $<sup>^3</sup>$ We view this case as both less interesting and less practically relevant. Our assumption that  $\Delta \geq 0$  is consistent with the findings in the study by Derrien, Landier, Krueger, and Yao (2023), which documents significant downward revisions of earnings forecasts following the occurrence of negative ESG incidents. These downward revisions are due to negative revisions of future sales, suggesting that analysts expect consumers to react negatively to deteriorating ESG performance. They also find that analysts who downward adjust forecasts decrease forecast error compared to those who do not. Relatedly, Meier et al. (2023) use granular barcode-level sales data from retail stores to show that E&S ratings positively relate to local sales.

<sup>&</sup>lt;sup>4</sup>Section 5.3 examines the impact of activism on the green transition when activists invest (and  $\theta_0 = \theta$ ) but managerial contracts are established by passive investors rather than activists.

mizes the controlling shareholders' value, the manager breaks even so that its participation constraint binds and

$$W = C + (\hat{a} + m)R - \frac{\phi_m m^2}{2}.$$
 (3)

**Payoffs.** Conditional on entering, the activist's expected payoff at the beginning of period t = 1 equals

$$V = \max_{a \ge 0, (C,R)} \left\{ \left( 1 - (a+m) \right) \theta(X_B - C - T) + (a+m) \theta(X_G - C - R + \pi) - \frac{\phi_a a^2}{2} \right\}, \quad (4)$$

subject to (2) and (3). We assume that the activist derives a non-pecuniary (i.e., non-financial) benefit  $\theta \pi \geq 0$  in case the firm successfully transitions toward a green technology. This positive payoff reflects sustainability preferences, arising from (non-pecuniary) warm-glow preferences (Andreoni, 1990; Pástor, Stambaugh, and Taylor, 2022; Landier and Lovo, 2023) or a green investment mandate making it desirable to hold green stocks (Hong et al., 2023). Intuitively, the activist internalizes part of the positive externality of transitioning, giving rise to a non-pecuniary benefit associated with the green transition. As a consequence, the activist may push for a green transition, even when  $\Delta = 0$  and the green transition generates negative financial payoff due to the cost of effort. Riedl and Smeets (2017), Bonnefon et al. (2022), and Heeb et al. (2023) provide empirical evidence on such preferences.

The activist and passive investors thus differ in two dimensions. First, the activist exerts private effort to foster change, while passive investors do not. Second, the activist has sustainability preferences, in that it realizes a utility  $\theta_0 \pi \geq 0$  in state G. One can view passive investors as an activist with  $\phi_a \to \infty$  (prohibitively costly effort) and  $\pi = 0$ . Importantly, our main objective in the paper is to determine if and when an activist with sustainability preferences can help firms transition towards cleaner technologies. For our analysis only the difference between active and passive investors' sustainability-related preferences matters, so we do not explicitly model any sustainability preferences for passive investors.

The firm's stock price at time t=1, that is, passive investors' valuation for the firm, depends on whether the activist enters and  $\theta_0 = \theta$  (i.e., active ownership) or not and  $\theta_0 = 0$  (i.e., passive investor ownership). Under activist ownership, the fair time-1 stock price from

passive investors' perspective, anticipating the activist's and manager's efforts (a, m), equals

$$P = (1 - (a+m))(X_B - C - T) + (a+m)(X_G - C - R).$$
(5)

If the activist does not enter and  $\theta_0 = 0$ , then a = 0 and passive investors are in control of the firm and choose the manager's contract (C, R) to maximize firm value, i.e.,

$$P_0 = \max_{(C,R)} \left\{ (1-m)(X_B - C - T) + m(X_G - C - R) \right\},\tag{6}$$

subject to (2) and (3).  $P_0$  is also the firm's stock price under passive investor ownership.

Activist Entry and the Free-Rider Problem. The activist improves firm value through private and costly effort. However, if this value creation is fully reflected in the price at which the activist acquires a stake in the firm, the activist cannot capture the gains from activism and hence cannot profitably invest. That is, activist entry is subject to a free-rider problem that reduces the incentives to invest in the first place (Grossman and Hart, 1980). In the baseline model, the activist's endogenous stake in the firm  $\theta_0$  can only take two values, 0 or  $\theta$ , where  $\theta \in (0,1)$  is an exogenous parameter. Section 5.1 relaxes this assumption and shows how endogenous ownership undermines impact activism.

Since there is no discounting, the activist acquires its ownership stake at time t = 0 at the fair stock price P, reflecting the gains from activism. As a result, the activist enters and  $\theta_0 = \theta$  if and only if

$$V - \theta P \ge 0,\tag{7}$$

where we normalize the value of the activist's outside option to zero.

In our setting, activism can reduce passive investors' valuation of the firm, in that we can have  $P < P_0$  (see Corollary 1). As will become clear, we always have  $V - \theta P_0 \ge 0$ , so that the activist always enters when  $P \le P_0$ , since there is no-free rider problem. Importantly, our findings remain the same if we assume that the activist must acquire its stake at price  $\max\{P, P_0\}$ , i.e., the larger of the stock price under passive ownership  $P_0$  and the stock price under active ownership  $P_0$ .

<sup>&</sup>lt;sup>5</sup>Proposition 10 implies that  $V - \theta P_0 \ge 0$ .  $V - \theta P \ge 0$  is equivalent to  $V - \theta \max\{P_0, P\} \ge 0$ . When

# 2 Solution

## 2.1 First-best active and passive ownership benchmark

Before solving the full model, we study two benchmarks, i.e., passive ownership and first-best active ownership. We characterize efforts a and m and the rate of green transition, equal to total effort a + m, in both benchmarks.

First, consider first-best active ownership. That is, suppose that the firm is owned by the activist, but there is no moral hazard, in that the activist's and manager's efforts are observable and contractible. Then, efforts are chosen to maximize the total surplus generated from the green transition from the activist's perspective (who holds a fraction  $\theta$  of the firm), so that

$$(a^{FB}, m^{FB}) = \arg\max_{(a,m)} \left\{ \theta(\Delta + \pi)(a+m) - \frac{\phi_a a^2 + \theta \phi_m m^2}{2} \right\},$$
 (8)

where  $\Delta + \pi$  is the activist's payoff per unit of ownership in case of a successful transition.

Second, suppose that the activist does not enter and  $\theta_0 = 0$ , in which case the firm is owned by passive investors. In this case, there is no activist effort and managerial effort solves  $m^P = \arg\max_m \left\{ \Delta m - \frac{\phi_m m^2}{2} \right\}$ . The following proposition characterizes the manager's effort and, thus, the rate of transition both under first-best active ownership and passive ownership.

**Proposition 1** (Benchmarks). Under first-best active ownership, optimal efforts are

$$a^{FB} = \frac{\theta(\Delta + \pi)}{\phi_a}$$
 and  $m^{FB} = \frac{\Delta + \pi}{\phi_m}$ .

The manager's effort and the firm's stock price under passive ownership satisfy

$$m = m^P = \frac{\Delta}{\phi_m}.$$

First-best efforts  $a^{FB}$  and  $m^{FB}$  increase with the non-pecuniary benefit of transitioning  $\pi$  and decrease with effort cost. The activist's effort also increases with its ownership stake  $\theta$ , reflecting that, even absent moral hazard, the activist only internalizes part of the benefits of the transition yet incurs the full cost. The rate of transition in first best, i.e.,  $a^{FB} + m^{FB}$ ,  $\overline{P > P_0}$ , the equivalence is immediate as  $\max\{P, P_0\} = P$ . When  $P \leq P_0$ , we have that  $V - \theta P \geq V - \theta P_0 \geq 0$ .

increases with the activist's ownership stake  $\theta$ . In particular, it exceeds the transition rate that would prevail under passive ownership,  $m^P = \frac{\Delta}{\phi_m}$ . Intuitively, absent moral hazard, activist and manager efforts complement each other in the transition process so that activism unambiguously fosters the green transition.

Interestingly, the manager's effort under passive ownership equals  $m^P$  irrespective of whether there is moral hazard. The reason is that since the manager is risk-neutral and there are no further frictions, optimal contracting can fully resolve the moral hazard problem under passive ownership. As will become clear later, this changes under active ownership. Obviously, when there are no financial benefits of transitioning, in that  $\Delta = 0$ , we have  $m^P = 0$  and the transition cannot be achieved under passive ownership.

## 2.2 Optimal Effort and Double Moral Hazard

Suppose that the activist has invested in the firm, in that  $\theta_0 = \theta$ . When choosing its own effort a, the activist takes the contract (C, R) and thus the manager's effort m as given. The first-order condition with respect to a in the activist's objective (4) yields

$$a = \frac{\theta(\Delta + \pi - R)}{\phi_a},\tag{9}$$

where  $\Delta + \pi$  is the payoff per unit of ownership that the activist realizes in case of a successful transition. This payoff consists of a financial (pecuniary) component  $\Delta$  and a non-pecuniary component  $\pi$ , both of which increase engagement. Note that according to the activist's incentive condition (9), the activist's and manager's effort incentives arise as substitutes. Higher effort incentives provided to the manager through larger payment R reduces the activist's payoff upon transformation, thus curbing the activist's effort a.

Having characterized the activist's effort a, we can now derive the optimal contract (C, R) that maximizes the activist's payoff V in (4) subject to (3), (2), and (9). Using (3), we obtain  $C = W - (a+m)R + \frac{\phi_m m^2}{2}$ . Inserting C in (4), we can characterize the choice of the contract as follows

$$\max_{R} \left\{ -\left(\frac{\phi_a a^2 + \phi_m m^2}{2}\right) + \theta(a+m)(\Delta + \pi - R) \right\},\,$$

subject to (2) and (9). This yields the following result:

**Proposition 2** (Investor activism and the green transition rate). Define the activist's relative cost of effort parameter per unit of ownership as

$$\xi := \frac{\phi_a}{\theta \phi_m}.$$

Optimal efforts with activist entry satisfy:

$$a = \frac{\theta(\Delta + \pi)}{\phi_a} \left( \frac{1}{1 + \xi} \right) \quad and \quad m = \frac{\Delta + \pi}{\phi_m} \left( \frac{\xi}{1 + \xi} \right), \tag{10}$$

with  $a < a^{FB}$  and  $m < m^{FB}$  for  $\xi \in (0, \infty)$ .

Proposition 2 shows that we can characterize an activist's impact on the green transition in terms of the relative costs of effort  $\xi = \frac{\phi_a}{\theta \phi_m}$ , inversely capturing the activist's ability to speed up transition via its own effort. Keeping  $\phi_a$  constant, we have  $\xi \to 0$  when  $\phi_m \to +\infty$  and the firm cannot transform without the activist, implying that the activist is key for transition. On the other hand, the activist plays no role in the transition process when  $\xi \to \infty$ , i.e., when  $\theta \phi_m \to 0$  or  $\phi_a \to \infty$ .

Importantly, activism introduces a double moral hazard problem that distorts incentives, which is not present under passive ownership. Specifically, the incentives for both the activist and management to exert effort are intertwined through a two-sided (i.e. double) moral hazard problem. Because the activist's effort is unobservable, it cannot commit to a specific effort level and instead responds to incentives shaped by its equity stake and sustainability preferences. These incentives are tied to the sensitivity of equity to the transition outcome. However, this sensitivity is not independent of management's incentives, as equity is a residual claim. Part of the transition surplus is allocated to management through its incentive contract, with the remaining surplus accruing to equity. Consequently, the effort incentives provided to management diminish the activist's effort, so that an activist's incentives to exert effort are reduced relative to the first-best case (i.e.,  $a < a^{FB}$ ).

Due to double moral hazard, efforts a and m endogenously arise as substitutes. Increasing m requires a higher compensation R, thus lowering a, and vice versa. Consequently, the

optimal contract incentivizes managerial effort below the first-best level, in that  $m < m^{FB}$ . Put differently, due to the double moral hazard problem, the activist's and management's effort incentives are interconnected, so they generally cannot be set efficiently in that effort levels and the transition rate lie below their respective first-best levels. In essence, the double moral hazard problem reduces the transition rate, with the extent of this distortion depending on the relative significance of activist effort in the transition process.

## 2.3 Activist Entry and the Free-Rider Problem

The activist improves firm value through private and costly effort. However, if this value creation is fully reflected in the price at which it can acquire a stake, the activist cannot capture the gains from activism and thus has no incentive to invest in the first place. As we show next, this free-rider problem implies that activism cannot drive a green transition if the activist does not derive non-pecuniary benefits from transitioning. Notably, using the closed-form expressions for the activist's value function and the firm's stock price (reported in Appendix A.2), we can characterize the activist's entry decision in terms of its skill  $\xi$  and the ratio of non-pecuniary and financial benefits to transitioning  $\frac{\pi}{\Delta}$ .

**Proposition 3** (Sustainability preferences are necessary for impact). The activist enters if and only if the ratio of non-pecuniary and financial benefits to transitioning satisfies

$$\frac{\pi}{\Delta} \ge \frac{1}{1 + 2\xi(1 + \xi + \xi^2)},$$
 (11)

where we set with some slight abuse of notation  $\frac{\pi}{\Delta} := +\infty$  if  $\Delta = 0$ .

Entry condition (11) states that the activist enters if and only if the non-pecuniary benefits to transitioning  $\pi$  are large relative to the financial payoff of transitioning  $\Delta$ . In particular, when activism generates financial returns, in that  $\Delta > 0$ , an activist will not invest to facilitate the green transition in the absence of sustainability preferences (i.e., for  $\pi = 0$ ). That is, sustainability preferences are necessary for impact. Such preferences make the activist internalize the negative production externality of the firm. Thus, engaging with the firm and speeding up the transition generates positive non-pecuniary utility to the

activist and may motivate entry, notably, even if the financial gains from engaging with the firm are negative or zero. In short, the sustainability preferences of activists relax the entry condition, thereby incentivizing activist entry, similar to the effects of private benefits of control in Grossman and Hart (1988); Stulz (1988).

Another implication of Proposition 3 is that the absence of a financial gain associated with transition, i.e.,  $\Delta = 0$ , is a sufficient condition for entry. In this case, there is no free-rider problem as the green transition does not generate a financial payoff. In fact, since transition requires costly effort, investment in the green transition has negative net present value for passive owners. When the activist enters the firm and takes control, it pushes for green transition via its own effort and by allocating firm cash flows to implement firm-level efforts. As such, activist entry reduces the stock price and there is no free-rider problem. The following corollary generalizes this insight.

Corollary 1. Activism reduces the stock price relative to passive ownership, in that  $P \leq P_0$ , if and only if

$$\frac{\pi}{\Delta} \ge \frac{\xi^2 + \sqrt{(\xi+1)^2 (2\xi^2+1)} + \xi + 1}{\xi^3}.$$

# 3 Can Investor Activism Foster the Green Transition?

## 3.1 Activist Skill and Impact: Intensive Margin

We start our analysis of impact activism by characterizing the effects of activism on the rate of green transition (conditional on activist entry), defined as the sum of efforts, i.e.,  $\lambda(\theta_0) = a + m$ . The rate of green transition is a function of the activist's stake  $\theta_0 \in \{0, \theta\}$  and, thus, of its entry decision. The intensive margin effect of activism on the green transition—relative to passive ownership—is characterized by the ratio of the transition rates with and without activism. Using Propositions 1 and 2, we can derive this ratio as:

$$\frac{\text{Green transition rate with activism}}{\text{Green transition rate without activism}} = \frac{\lambda(\theta)}{\lambda(0)} = \frac{a+m}{m^P} = \frac{1+\xi^2}{\xi+\xi^2} \left(1+\frac{\pi}{\Delta}\right). \tag{12}$$

When  $\frac{\lambda(\theta)}{\lambda(0)} > 1$ , i.e.,  $\lambda(\theta) > \lambda(0)$ , activism fosters the green transition, in that it leads to a higher transition rate than passive ownership. We refer to this scenario as "good activism." When  $\frac{\lambda(\theta)}{\lambda(0)} < 1$ , i.e.,  $\lambda(\theta) < \lambda(0)$ , activism hinders the green transition and leads to a lower transition rate than passive ownership. We refer to this scenario as "bad activism."

Equation (12) demonstrates that the intensive margin effect of activism in the green transition is fully characterized by (i) the activist's relative skill  $\xi$  and (ii) the ratio of non-pecuniary to pecuniary benefits of transitioning  $\frac{\pi}{\Delta}$ . As shown by the equation, activism can increase the green transition rate as non-pecuniary benefits of transitioning induce higher managerial effort and activist engagement. On the other hand, the first factor on the right hand side of the equation suggests that activism can reduce the transition rate, notably when the activists has low skills (and  $\xi$  is above one), due to double moral hazard. The following proposition formalizes this intuition by showing that an activist's impact on green transition can be positive or negative depending on its relative skills  $\xi$ .

**Proposition 4** (Skills and the green transition rate). Activism hampers transition and leads to a lower transition rate than passive ownership, in that  $\lambda(\theta) < \lambda(0)$ , whenever  $\xi \in (\xi_-, \xi_+)$ , where

$$\xi_{\pm} = \frac{\Delta \pm \sqrt{\Delta^2 - 4(\Delta + \pi)\pi}}{2\pi},\tag{13}$$

with  $\xi_{-} \geq 1$  and  $\xi_{+} > \xi_{-}$ . Otherwise, activism fosters green transition, in that  $\lambda(\theta) > \lambda(0)$ . In the limit as  $\pi \to 0$ , we have  $\xi_{-} \to 1$  and  $\xi_{+} \to \infty$ . When  $\Delta$  is sufficiently small, activism always fosters the transition and  $\lambda(\theta) > \lambda(0)$  for any  $\xi$ . In the limit  $\Delta \to \infty$ , activism always hampers the transition and  $\lambda(\theta) < \lambda(0)$  for any  $\xi$ , in that  $\lim_{\Delta \to \infty} \xi_{-} = 0$  and  $\lim_{\Delta \to \infty} \xi_{+} = \infty$ .

Proposition 4 shows that while activism fosters the green transition under first best, this is not always the case under moral hazard. In particular, the transition rate  $\lambda(\theta_0)$  is larger under passive ownership than under active ownership for intermediate values of  $\xi$ , i.e., for  $\xi \in (\xi_-, \xi_+)$ . The underlying reason is that the activist's and management's efforts are unobserved, causing a double moral hazard problem. As argued earlier in Section 2.2, due to this double moral hazard problem, the activist's and management's efforts function as substitutes. As such, activism introduces an additional moral hazard problem that is not

present under passive ownership. Holding everything else equal, the moral hazard problem is most severe when  $\xi$  takes intermediate values, that is, when both the activist and manager are important for the transition process. Under these circumstances, activism can lead to a lower transition rate than passive ownership.

When  $\phi_a$  and  $\xi$  are large, the activist's effort is unimportant relative to the manager's effort. As such, optimal contracting focuses on addressing the manager's moral hazard. In the limit  $\phi_a \to \infty$ , i.e.,  $\xi \to \infty$ , the activist exerts no effort at all, and optimal contracting is able to fully resolve the moral hazard. Then, the activist's and manager's efforts coincide with the respective first-best levels. Likewise, when  $\xi$  is low, managerial effort is unimportant relative to the activist's effort, analogously implying mild moral hazard; in the limit  $\xi \to 0$ , (a, m) converge to first-best levels.

In sum, when  $\xi$  is sufficiently low or high, activism increases the transition rate relative to passive investors owning the firm, i.e.,  $\lambda(\theta) > \lambda(0)$ , giving rise to "good activism." However, for intermediate levels of  $\xi \in (\xi_-, \xi_+)$ , both the activist's and manager's efforts are important for the transition process. In such cases, the double moral hazard problem is severe and activism reduces the transition rate, i.e.,  $\lambda(\theta) < \lambda(0)$ , giving rise to "bad activism."

Such bad activism arises, for instance, when the financial gains of transitioning  $\Delta$  are large. Under these circumstances, passive owners already provide management with incentives to exert high effort, which limits the effects of activism on the transition rate. In particular, Proposition 4 shows that activism always improves the transition rate when the financial benefits of transitioning are sufficiently small. In contrast, activism always hampers the transition when these financial benefits are sufficiently large.

Finally, when the activist's sustainability preferences are weak (i.e.,  $\pi \to 0$ ), then  $\xi_- \to 1$  while  $\xi_+ \to \infty$ . Then, activism improves the green transition rate if and only if  $\xi < 1$ . Note that  $\xi \leq 1$  is equivalent to  $\phi_a \leq \frac{\phi_m}{\theta}$ , where  $\theta$  is the size of the activist's stake. Empirical estimates of activists' stakes suggest that these are generally below 20% (see, e.g., Brav et al. (2008), Greenwood and Schor (2009), and Collin-Dufresne, Fos, and Muravyev (2017)). Thus, for the activist to have a positive impact on the green transition, it must be that  $\phi_a < \frac{\phi_m}{5}$ , meaning the activist should be at least five times as efficient as management in fostering the transition. This back-of-the-envelope calculation shows that without strong

sustainability preferences, activism is unlikely to foster the green transition.

## 3.2 Activist Skill and Impact: Extensive Margin

So far our analysis has focused on the intensive margin of activism, examining activist impact conditional on entry. Using the entry condition, we can establish the following result regarding activist entry, i.e., the extensive margin of activism.

**Proposition 5** (Skills and entry incentives). An activist's incentives to enter increase as its relative skills worsen, i.e., as  $\xi$  increases. Provided that  $\pi > 0$  and  $\Delta \geq 0$ , there exists unique  $\xi_E$  such that the activist enters if and only if  $\xi \geq \xi_E$ .

Proposition 5 shows that an activist's incentives to enter increase as its relative skills worsen. The reason is that, holding everything else equal, higher  $\xi$  reduces the activist's effort and impact, thereby mitigating the free-rider problem associated with activist entry. Hence, relatively less skilled activists, characterized by high  $\xi$  and  $\phi_a$ , are more likely to invest, but these activists exert low effort. According to Proposition 4, lower relative activist skill, i.e. higher  $\xi$  or  $\phi_a$ , may reduce  $\frac{\lambda(\theta)}{\lambda(0)}$  and lead to bad activism. That is, higher  $\xi$  boosts activism on the extensive margin, while reducing it on the intensive margin.

The differential effects of  $\xi$  on the intensive and extensive margin of activism, therefore, highlight a tension, which arises due to the combination of the moral hazard and the free-rider problem. Due to the free-rider problem, the most skilled activists, who would have a large and positive impact on the transition process, do not enter. Instead, only less skilled activists enter and engage with firms. However, due to moral hazard, these low-skill activists have limited or even negative impact on the transition process. Together, double moral hazard and the free-rider problem hamper impactful activism.

Note that  $\xi = \frac{\phi_a}{\theta \phi_m}$  increases with the activist's cost of effort  $\phi_a$ , but decreases with its ownership stake  $\theta$  and the manager's cost of effort  $\phi_m$ . In particular, lower  $\theta$  facilitates entry and boosts activism on the extensive margin, but reduces activist effort and engagement on the intensive margin. That is, Proposition 5 suggests that we should observe relatively low ownership stakes by activists, which is associated with low activist effort. We explore this issue in Section 5.1 where we endogenize the activist's choice of the ownership stake  $\theta$ .

Additionally, the model predicts that activists tend to invest in "relatively green" firms characterized by low  $\phi_m$ , which can transition on their own at low cost. When the activist invests in a low- $\phi_m$  firm, it exerts relatively low effort as shown in Proposition 2, which mitigates the free-rider problem and facilitates entry. In other words, higher firm-level costs  $\phi_m$  are linked to more activist effort and impact conditional on entry, but also to a more severe free-rider problem at entry. Consequently, the free-rider problem prevents activists' investments in high- $\phi_m$  firms, effectively tilting their investments towards low- $\phi_m$  firms.

Finally, our model also sheds light on which firms activists choose to invest in. Suppose that an activist with given cost of effort  $\phi_a$  can invest in firms with different levels of  $\phi_m$ , say on some range  $[\underline{\phi}_m, \overline{\phi}_m]$ . If the activist invests in a firm with high  $\phi_m$ , which struggles to transition without the activist, the activist's effort plays a key role in transition and activism fosters transition. In contrast, if the activists invests a firm characterized by low  $\phi_m$ , which could easily transition on its own, the activist's role in the green transition is diminished and activism may in fact hamper the green transition (as  $\xi$  is high). The following corollary shows that the activist's payoff from investing in a firm, i.e.,  $V - \theta P$ , decreases in  $\phi_m$ . As a consequence, the activist's payoff is maximized for the lowest possible value of  $\phi_m$ .

Corollary 2 (Green tilts). The activist's payoff from entering a firm  $V - \theta P$  in (7) decreases in the firm's cost of transitioning  $\phi_m$ .

Corollary 2 shows that activists endogenously select firms that can transition independently and adopt a passive approach with low engagement. This suggests an endogenous exclusion mechanism whereby activists tilt their portfolio towards "greener" firms, i.e., firms that can transition on their own at a low cost. The economic force underlying the endogenous exclusion is the free-rider problem: Greener, low- $\phi_m$  firms require lower activist effort in the green transition and thus suffer from a less severe free-rider problem. Given the selection of relatively greener firms, the activist exerts relatively low effort, adopting a relatively passive investment approach. Further, low  $\phi_m$  implies high  $\xi$ , potentially leading to  $\lambda(\theta) < \lambda(0)$ , so that the activist's endogenous investment choice hinders the green transition.

## 3.3 Sustainability Preferences, Carbon Taxes, and Impact

As shown in Proposition 3, sustainability preferences—that is, non-priced benefits of transitioning  $\pi$ —are necessary for activist entry. The following proposition shows that sustainability preferences in fact favor activism both by increasing entry incentives (extensive margin) and by increasing activist engagement (intensive margin). By contrast, any increase in the financial benefits of transitioning (due, e.g., to an increase in carbon taxes), hampers activism by hindering entry and reducing effort incentives relative to passive investing.

**Proposition 6** (The effects of financial and non-pecuniary benefits). An increase in the ratio of the non-pecuniary to financial benefits of transitioning  $\frac{\pi}{\Delta}$  facilitates impact activism on the:

- 1. Extensive margin, i.e., the activist enters if and only if  $\frac{\pi}{\Delta} \geq \Gamma_E := \frac{1}{1+2\xi(1+\xi+\xi^2)}$  or, equivalently,  $\xi \geq \xi_E$  where the entry threshold  $\xi_E$  decreases with  $\frac{\pi}{\Delta}$ .
- 2. Intensive margin, i.e.,  $\frac{\lambda(\theta)}{\lambda(0)}$  increases in  $\frac{\pi}{\Delta}$ , with  $\frac{\lambda(\theta)}{\lambda(0)} \geq 1$  if and only if  $\frac{\pi}{\Delta} \geq \Gamma_G := \frac{\xi 1}{1 + \xi^2}$ .

Proposition 6 implies that, depending on the level of the ratio of the non-pecuniary to financial benefits of transitioning  $\frac{\pi}{\Delta}$ , three cases can arise with respect to the effects of activism on the green transition. First, for  $\frac{\pi}{\Delta} < \Gamma_E$ , there is no activist entry. Second, for  $\frac{\pi}{\Delta} \in (\Gamma_E, \Gamma_G)$ , the activist enters but reduces the transition rate relative to passive ownership, giving rise to bad activism. Third, when  $\frac{\pi}{\Delta} \ge \max\{\Gamma_E, \Gamma_G\}$ , the activist enters and increases the transition rate relative to passive ownership, giving rise to good activism. Notably, when  $\Gamma_E \ge \Gamma_G$ , activism, if it emerges, unambiguously fosters the green transition. This case prevails when  $\xi$  is sufficiently low, for instance, when  $\xi \le 1$  (which implies  $\Gamma_G \le 0$ ).

Figure 2 illustrates the findings in Proposition 6. The left panel plots the entry threshold  $\xi_E$  (solid red line) and the skill levels  $\xi_+$  (dashed black line) and  $\xi_-$  (dashed blue line) over and below which activism improves the green transition rate as functions of the ratio  $\frac{\pi}{\Delta}$  of non-pecuniary to financial benefits of transitioning. A decrease in sustainability preferences or an increase in the financial benefits of transitioning hampers impact both by decreasing the quality of activists that invest (i.e. by increasing  $\xi_E$ ) and by increasing the range  $\xi_+ - \xi_-$  over which activism hampers transition. For sufficiently low (high)  $\frac{\pi}{\Delta}$ , activism unambiguously

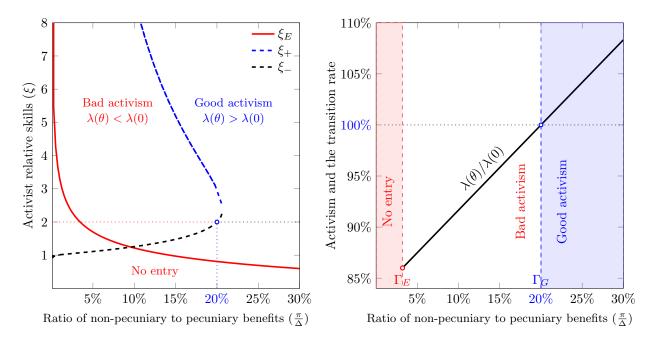


Figure 2: **Preferences**, skills, and impact: The left panel plots the entry threshold  $\xi_E$  and the skill levels  $\xi_+$  and  $\xi_-$  over and below which activism improves the green transition rate as functions of the ratio of non-pecuniary to financial benefits of transitioning  $\frac{\pi}{\Delta}$ . The right panel plots the ratio of transition rates with and without activism as a function of the ratio of non-pecuniary to financial benefits of transitioning for  $\xi = 2$ .

reduces (increases) the transition rate. The right panel plots the ratio  $\frac{\lambda(\theta)}{\lambda(0)}$  of the transition rates with and without activism when  $\xi = 2$ , showing that it increases in  $\frac{\pi}{\Delta}$ . When  $\xi = 2$ , there exist three regions: No activism, bad activism, and good activism.

#### 3.3.1 The Effects of Sustainability Preferences

According to Proposition 6, sustainability preferences  $\pi$  favor impact activism both on the extensive and the intensive margin. First, they mitigate the free-rider problem associated with activist entry and increase activists' entry incentives (extensive margin). Second, sustainability preferences stimulate activist efforts and impact conditional on entry (intensive margin). To understand this result, first note that larger  $\pi$  increases the activist's valuation for the firm and, holding all else equal, the payoff from entering. Moreover, larger  $\pi$  increases both the activist's and the manager's efforts, thereby increasing the intensive margin effect of activism. As a result, stronger sustainability preferences make it more likely that activism, if it emerges, raises the transition rate relative to passive ownership. Since passive investors do

not derive non-pecuniary payoffs from transitioning, an increase in  $\pi$  increases the activist's valuation for the firm more than passive investors' valuation, which facilitates entry.

Finally, observe that, quite surprisingly, sustainability preferences have an ambiguous effect on the actual rate of transition  $\lambda(\theta_0)$ . To see this, recall that when  $\frac{\pi}{\Delta} < \Gamma_E$ , the activist does not enter, while for  $\frac{\pi}{\Delta} \in (\Gamma_E, \Gamma_G)$ , the activist enters, but hampers the transition process. Consequently, an increase in  $\pi$ , moving  $\frac{\pi}{\Delta}$  from below  $\Gamma_E$  into the region  $(\Gamma_E, \Gamma_G)$  inevitably triggers a decrease in the transition rate.

#### 3.3.2 Carbon Taxation and Crowding-Out of Sustainable Finance

Carbon taxation and sustainable finance are two potential ways to facilitate the green transition. Are they substitutes or complements in fostering the green transition? Proposition 6 suggests that higher carbon taxes, by increasing  $\Delta$  and decreasing  $\frac{\pi}{\Delta}$ , may hinder activism. In other words, carbon taxes crowd out active sustainable financing, making carbon taxes and active sustainable finance substitutes. The following corollary formalizes this intuition:

#### Corollary 3. An increase in carbon taxes hinders impact activism on the:

- 1. Extensive margin in that the activist enters if and only if  $T \leq T_E := \pi \left[ 1 + 2\xi (1 + \xi + \xi^2) \right] (X_G X_B)$ , where  $T_E$  increases in  $\xi$ .
- 2. Intensive margin in that  $\frac{\lambda(\theta)}{\lambda(0)}$  decreases in T. When  $\xi > 1$ ,  $\frac{\lambda(\theta)}{\lambda(0)} \ge 1$  if and only if  $T \le T_G := \frac{1+\xi^2}{\xi-1} \pi (X_G X_B)$ . For  $\xi \le 1$ ,  $\frac{\lambda(\theta)}{\lambda(0)} \ge 1$ .

By increasing the financial benefits of transitioning, carbon taxes increase efforts as well as the extent to which they are reflected in the stock price. Consequently, carbon taxes strengthen the free-rider problem and reduce entry incentives.<sup>6</sup> Accordingly, there exists a carbon tax level  $T_E$  above which there is no activist entry. This level  $T_E$  increases as the activist's relative skills  $\xi$  decrease and as the free-rider problem becomes less severe.

Next, Proposition 6 implies that an increase in  $\Delta$ , for instance, due to carbon taxation, increases the cutoff  $\xi_E$  above which activists enter the firm. Hence, larger financial payoffs to transitioning prevent high-skill activists from entering, reducing the overall skill of those

<sup>&</sup>lt;sup>6</sup>We note that other mechanisms, such as pro-social consumer preferences, which increase the financial benefits of a green transition, also hinder impact activism on both the extensive and intensive margins.

activists that invest. Specifically, carbon taxation induces investment by activists with low skills and high cost of effort. Likewise, carbon taxation implies that activists only invest in firms characterized by a relatively low  $\phi_m$ , i.e.,  $\xi$ . Thus, by increasing the financial benefits of transitioning and exacerbating the free-rider problem at entry, carbon taxes tilt activists' investments towards "greener" firms that can transition independently at low cost.

Moreover, a carbon tax reduces the effects of activism on the intensive margin as captured by  $\frac{\lambda(\theta)}{\lambda(0)}$ . An increase in carbon taxes increases the financial benefits of transitioning and thus the transition rate, both with activism  $\lambda(\theta)$  and without activism  $\lambda(0)$ , with the transition rate  $\lambda(0)$  rising more strongly. Because carbon taxes enhance the transition rate for passively held firms, they naturally diminish the importance of impact activism in the transition process. When  $\xi > 1$ , there exists a cutoff level  $T_G$  for carbon taxes above which activism, if it arises, always reduces the green transition rate. As a consequence, carbon taxes also favor the emergence of bad activism, hampering the transition relative to passive ownership. These effects are illustrated in Figure 2, where the entry threshold  $\xi_E$  and the regions over which activism does not arise or hinders the transition increase as the financial benefits of transitioning  $\Delta$  increase and  $\frac{\pi}{\Delta}$  decreases. In particular, when  $\frac{\pi}{\Delta}$  is sufficiently low, activism, if it emerges, is always detrimental to the transition rate, giving rise to bad activism.

In sum, when carbon taxes are sufficiently low and  $T \leq \min\{T_E, T_G\}$ , the activist enters and fosters transition relative to passive ownership. For  $T \in (T_G, T_E)$ , the activist enters but hampers the transition process. Lastly, there is no activist entry for  $T > T_E$ . A direct consequence of our analysis is that an increase in carbon taxes can decrease the transition rate  $\lambda(\theta_0)$ . In particular, when  $T_E < T_G$ , raising the tax above  $T_E$  facilitates the emergence of bad activism, hampering the transition process. When  $T_E \geq T_G$ , activism, if it emerges, unambiguously fosters the transition. Then, an increase of the carbon tax above  $T_E$  precludes activist entry and good activism, thereby reducing the transition rate  $\lambda(\theta_0)$ . When the carbon tax does not affect activist entry, an increase in carbon taxation boosts the transition rate  $\lambda(\theta_0)$  by increasing  $\Delta$ , raising a and m in (10).

## 4 Green Investment Subsidies

Policymakers often subsidize green capital investment; for instance, a firm may receive direct subsidies or a tax advantage for investing in green transition. An illustrative instance of this is the Investment Tax Credit (ITC), which is offered under the Inflation Reduction Act to encourage green investments in the United States. As utility is in financial terms and there are no capital constraints, we can, without loss in generality, interpret the managerial costs of effort as financial investment costs at the firm level, with effort representing investment. A firm-level subsidy s will be based on the anticipated (or contracted) effort  $\hat{m}$ , which may differ from actual effort m upon deviation. In optimum, we have  $m = \hat{m}$  and a subsidy implies a transfer to the firm proportional to the cost of effort, in that the firm-level subsidy raises firm cash flows by  $\frac{s\phi\hat{m}^2}{2}$ . That is, a fraction  $s \in [0, \bar{s}]$  of the investment costs are subsidized. To ensure optimal interior effort and to sharpen our analytical findings (which obtain under the sufficient condition  $s \leq \frac{1}{2}$ ), we stipulate  $\bar{s} < \min\{\frac{1}{2}, \frac{\phi_m}{\phi_n}\}$ .

Since the subsidy is based on anticipated effort  $\hat{m}$ , the activist and the manager take the subsidy as given when choosing actual efforts a and m. In particular, the manager's optimization problem remains unchanged and follows (1) for a given contract (C, R). Consequently, for  $\theta_0 = \theta$ , the activist's value function and optimization reads

$$V = \max_{a \ge 0, (C,R)} \left\{ \theta \left( X_G - C + \frac{\phi_m \hat{m}^2 s}{2} \right) + (a+m)\theta \left( \Delta + \pi \right) - \frac{\phi_a a^2}{2} \right\}, \tag{14}$$

subject to the manager's incentive and participation constraints, i.e., (2) and (3). The activist takes the subsidy  $\frac{\phi \hat{m}s^2}{2}$  (of which it receives fraction  $\theta$ ) as given, when choosing the contract (C, R) and its own effort. As such, the activist's incentive constraint (9) applies. Under active ownership, i.e.,  $\theta_0 = \theta$ , the firm's stock price at time t = 1 is

$$P = (1 - (a+m))(X_B - C - T) + (a+m)(X_G - C - B) + \frac{\phi \hat{m}s^2}{2}.$$
 (15)

As in the baseline, the activist enters and  $\theta_0 = \theta$  if and only if the entry condition (7) is

<sup>&</sup>lt;sup>7</sup>Likewise, in the European Union and, notably Germany, firms may receive tax credits or subsidies for transforming their production toward sustainability, for instance, by reducing carbon emissions.

satisfied. The following proposition characterizes the effects of investment subsidies.

**Proposition 7** (Investment subsidies and the transition rate). We have that

1. Under active ownership, efforts satisfy

$$a = \frac{\Delta + \pi}{\phi_m} \left( \frac{1 - \xi s}{\xi \left( \xi (1 - s) + 1 \right)} \right) \quad and \quad m = \frac{\Delta + \pi}{\phi_m} \left( \frac{\xi}{\xi (1 - s) + 1} \right). \tag{16}$$

Under passive ownership, the manager's effort is  $m = m^P = \frac{\Delta}{\phi_m(1-s)}$ .

2. The transition rate satisfies  $\frac{\partial \lambda(\theta)}{\partial s} \geq 0$  if and only if  $\xi \geq 1$ . In addition,  $\frac{\lambda(\theta)}{\lambda(0)}$  decreases in s and satisfies  $\frac{\lambda(\theta)}{\lambda(0)} \geq 1$  if and only if  $\frac{\pi}{\Delta} \geq \Gamma_G^s$ , where  $\Gamma_G^s$  increases in s and

$$\Gamma_G^s := \frac{\xi - 1 + s(1 + \xi(1 - s))}{(1 - s)(1 + \xi(\xi - s))}.$$
(17)

3. The activist enters if and only if  $\frac{\pi}{\Delta} \geq \Gamma_E^s$ , where  $\Gamma_E^s$  decreases in s for sufficiently small  $s \geq 0$  and

$$\Gamma_E^s := \frac{(1 - \xi s)^2}{1 + 2\xi(1 + \xi + \xi^2)(1 - s) + \xi^2 s^2} \tag{18}$$

Proposition 7 shows that a firm-level investment subsidy crowds out activist effort and engagement. Conditional on activist entry  $\theta_0 = \theta$ , an increase in the investment subsidy s reduces activist effort a and its relative contribution to transition  $\frac{a}{a+m} = \frac{1-\xi s}{1+\xi^2}$ , while increasing the manager's effort m. Intuitively, a firm-level subsidy makes it optimal to increase the manager's effort m, which requires a higher payment R to incentivize the manager. This, in turn, decreases the activist's effort incentives, reflecting that activist and managerial efforts are substitutes in the presence of moral hazard.

Consequently, an investment subsidy reduces the intensive margin effect of activism on the green transition, relative to passive ownership, in that  $\frac{\lambda(\theta)}{\lambda(0)}$  decreases with s. Intuitively, with investment subsidies, activism becomes more likely to hamper the transition process, giving rise to bad activism. For activism to increase the transition rate relative to passive ownership, sustainability preferences must be sufficiently strong or the financial payoff from transitioning must be sufficiently low, i.e.,  $\frac{\pi}{\Delta} \geq \Gamma_G^s$ . As  $\Gamma_G^s$  increases in s, investment subsidies

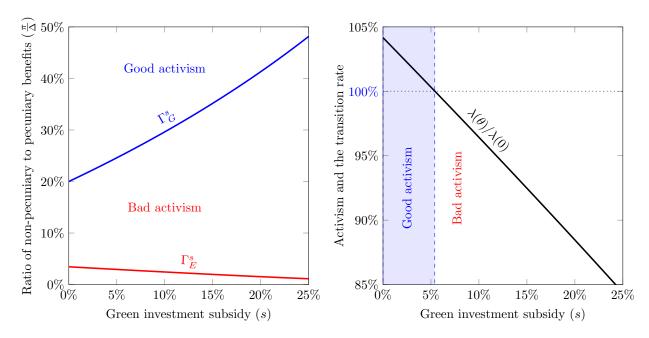


Figure 3: Green investment subsidies and impact: The left panel plots the ratio of non-pecuniary to financial benefits  $\Gamma_E^s$  over which there is entry and the ratio of non-pecuniary to financial benefits  $\Gamma_G^s$  over which activism improves the green transition rate as functions of the green investment subsidies s. The right panel plots the ratio of transition rates with and without activism as a function of green investment subsidies for  $\xi = 2$  and  $\frac{\pi}{\Delta} = 25\%$ , ensuring that activism has a positive effect on the transition rate absent subsidies.

make good activism, fostering transition relative to passive ownership, less likely and bad activism, hampering transition, more likely.

Figure 3 graphically illustrates these effects. The left panel shows that  $\Gamma_G^s$  increases while  $\Gamma_E^s$  decreases in s, thereby expanding the bad activism region. The right panel shows that the intensive margin effect of activism (relative to passive ownership), captured  $\frac{\lambda(\theta)}{\lambda(0)}$  decreases with s. Input parameter values are such that activism has a positive effect on the transition rate absent investment subsidies (good activism). But the introduction of investment subsidies decreases engagement, eventually leading to bad activism.

Importantly, because investment subsidies diminish the role of activist effort in the transition process, they also mitigate the free-rider problem, thereby fostering activism on the extensive margin. Taken together, while subsidies crowd out activism on the intensive margin, they crowd in activism on the extensive margin. However, since subsidies give rise to bad activism, the crowding-in effect on the extensive margin hinders the transition process.

## 5 Robustness and Other Results

This section considers three variations from our baseline model. In subsection 5.1, we endogenize the stake size of the activist. In subsection 5.2, we modify our assumptions regarding activist entry to account for activist bargaining power. In subsection 5.3, we allow passive investors to set managerial contracts and show that this further impairs activism.

## 5.1 Endogenous Ownership Stake

Our analysis so far has assumed that the stake  $\theta$  of activist investors was exogenous. We now endogenize the choice of  $\theta$  and solve for the optimal activist stake

$$\theta^* = \arg \max_{\theta \in [0,1]} \{V - \theta P\}.$$

Since  $\theta \mapsto V - \theta P$  is zero for  $\theta = 0$  and increases in a neighborhood of zero, we have that  $\theta^* > 0$ , i.e., the activist always enters the firm in this model variant, but its stake can be arbitrarily small. One could impose that the activist must acquire a minimum stake in the firm to be able to exert control, but for the sake of simplicity, we abstract from such an assumption here as the qualitative findings would remain unchanged. We define the maximum ownership the activist could profitably acquire as

$$\overline{\theta}:=\max\{\theta\in[0,1]:V-\theta P\geq 0\}.$$

Clearly, we also have that  $\overline{\theta} \geq \theta^*$ . Solving the activist optimization problem yields the following results when  $\theta^*$  is interior, where a sufficient condition for interior  $\theta^*$  is  $\frac{\phi_a}{\phi_m} \leq \xi_E$ .

**Proposition 8** (Activism and the transition rate with endogenous ownership). Define  $\Gamma^* = \frac{3\sqrt{5}}{10} - \frac{1}{2}$ . When  $\theta^* \in (0,1)$ , we have that:

- 1. When  $\frac{\pi}{\Delta} \geq \Gamma^*$ , then  $\lambda(\theta^*) > \lambda(0)$ .
- 2. When  $\frac{\pi}{\Delta} < \Gamma^*$ , then  $\lambda(\theta^*) < \lambda(0)$  and  $\lambda(\theta^*) < \lambda(\overline{\theta})$ .
- 3. There exists  $\varepsilon > 0$  such that  $\lambda(\theta^*) < \lambda(0) < \lambda(\overline{\theta})$  for  $\frac{\pi}{\Delta} \in (\Gamma^* \varepsilon, \Gamma^*)$ .

Proposition 8 shows that when the ratio of non-pecuniary to financial benefits of transitioning is sufficiently large, i.e. when  $\frac{\pi}{\Delta} \geq \Gamma^*$  ( $\approx 0.17$ ), activism always improves the green transition rate. When sustainability preferences are such that this constraint is not satisfied (i.e.  $\frac{\pi}{\Delta} < \Gamma^*$ ), the activist acquires an inefficiently low ownership stake  $\theta^*$ , thereby hampering transition in that  $\lambda(\theta^*) < \lambda(0)$ . Strikingly, for intermediate levels of sustainability preferences  $\pi$ , we have  $\lambda(\theta^*) < \lambda(0) < \lambda(\overline{\theta})$ , so that the activist could in principle enter and foster transition, if it bought a larger stake. In this case, the activist's entry and the acquisition of too small a stake  $\theta^*$  hampers entry, although the activist would be capable of profitably fostering transition through the acquisition of a larger stake  $\overline{\theta}$ .

Next, we perform comparative statics in the endogenous ownership stake.

**Proposition 9.** Suppose that  $\theta^*$  is interior, i.e.,  $\theta^* \in (0,1)$ . Then,  $\theta^*$  decreases in  $\phi_m$ , increases in  $\phi_a$ , increases in  $\pi$ , and decreases in  $\Delta$ .

The above proposition shows that upon entering, skilled activists, characterized by lower  $\phi_a$ , tend to acquire smaller ownership stakes. Moreover, an activist acquires a larger ownership stake when  $\phi_m$  is low and the firm could more easily transition on its own. Last, the ownership stake  $\theta^*$  is larger when the activist has stronger sustainability preferences or the financial gains to transitioning are lower, resulting into less severe free-rider problem.

Finally, we can jointly endogenize the choice of the ownership stake  $\theta$  and the firm characterized by  $\phi_m \in [\underline{\phi}_m \overline{\phi}_m]$ , maximizing  $V - \theta P$ . Notably we have that:

Corollary 4. The choice 
$$\phi_m = \underline{\phi}_m$$
 solves  $\max_{\theta \in [0,1], \phi_m \in [\underline{\phi}_m, \overline{\phi}_m]} V - \theta P$ .

Corollary 4 shows that the activist, as before, excludes investment in less green firms characterized by high  $\phi_m$ . Instead, the activist invests in relatively green firms characterized by the lowest possible  $\phi_m$  (i.e.,  $\phi_m = \underline{\phi}_m$ ). In light of Proposition 9, the activist selects a relatively large stake in such firms. In conclusion, we find that the activist tends to acquire large stakes in relatively green firms that can transition on their own at relatively low cost, while it excludes investment in less green firms where it could have more impact.

## 5.2 Entry Incentives, Free-Rider Problem, and Bargaining Power

Activists can typically acquire substantial ownership stakes before publicly revealing their investments in public companies,<sup>8</sup> and they may possess considerable bargaining power when investing in private companies. Consequently, we explore in this section the implications of allowing activists to capture a portion of the value gains from their activism. To do so, we consider that the activist can acquire a fraction  $1 - \eta \in [0, 1]$  of its stake  $\theta$  at the price  $P_0$ , defined in (6), that would prevail under passive ownership. The remaining fraction  $\eta$  is bought at a price P, defined in (5), that reflects the gains from activism. The activist then pays

$$K := \theta P_0 + \eta \theta (P - P_0) \tag{19}$$

to acquire ownership stake  $\theta$ , where  $P_0$  is the firm's stock price under passive investor ownership as in the baseline model. The activist enters if and only if

$$V - K \ge 0, (20)$$

where, as in the baseline model, the activist has an outside option normalized to zero. The baseline model obtains upon setting  $\eta = 1$ .

Relative to the baseline, the new acquisition price affects activist entry, but leaves all other model outcomes (conditional on the entry decision) unchanged. Thus, in this model variant, efforts of the activist and the manager are the same as in the baseline model so that Propositions 1, 2, 4, and 6 still obtain. That is, the double moral hazard problem leads to underinvestment by the activist and the manager and activism hinders the green transition and leads to a lower transition rate than passive ownership, in that  $\lambda(\theta) < \lambda(0)$ , whenever  $\xi \in (\xi_-, \xi_+)$ . Equation (20) implies that the activist enters if and only if

$$V - \underbrace{\theta P_0}_{\text{Cost without Price Impact}} - \underbrace{\eta \theta (P - P_0)}_{\text{Rents of Passive Investors}} \ge 0. \tag{21}$$

<sup>&</sup>lt;sup>8</sup>In the U.S., for example, Section 13(d) of the 1934 Act and Regulation 13D requires owners of more than 5% of the equity of a public firm to file a report with the SEC, at which point the identity of an activist gets revealed and the price adjusts to reflect this information.

The following proposition uses this condition to characterize the activist's entry decision.

#### **Proposition 10** (Bargaining Power and Entry). We have that

1. The activist enters, i.e.,  $V - \theta P_0 \ge 0$ , if and only if  $E \ge 0$  with

$$E := (\Delta + \pi)^2 \left[ \xi(1 - \eta) + 1 - 2\eta \right] + 2(\Delta + \pi)\pi(1 + \xi) \left[ \eta + \xi(1 - \eta) + \xi^2 \right] - \pi^2(1 - \eta)\xi(1 + \xi)^2.$$

- 2. The activist's incentives to enter increase as its relative skills worsen in that  $\frac{\partial E}{\partial \xi} > 0$ . There exists unique  $\xi_B \in (0, \frac{2\eta - 1}{1 - \eta})$  such that  $E(\xi) \geq 0$  if and only if  $\xi \geq \xi_B$ .
- 3. Sustainability preferences foster entry in that  $\frac{\partial E}{\partial \pi} > 0$ . There exists unique  $\pi_B \geq 0$  such that an activist enters if and only if  $\pi \geq \pi_B$ .

The key findings are similar to those in the baseline analysis, which is obtained upon setting  $\eta=1$ . In particular, the activist's entry incentives increase with the strength its sustainability preferences  $\pi$  and decrease with its skills  $\xi$ . Thus, only activists who do not contribute much via their own effort and are characterized by  $\xi \geq \xi_B$  have incentives to enter. Likewise, only activists with sufficiently strong sustainability preferences enter. Hence, our key findings are generally robust to relaxing the free-rider problem by allowing for  $\eta < 1$ .

Proposition 10 shows that when the bargaining power of activists is sufficiently strong, i.e. when  $\eta \leq \frac{1}{2}$ , activists always enter in that  $V - \theta P \geq 0$ . That is, the activist's bargaining power fosters entry, suggesting that we should more activism in markets where activists have larger bargaining power vis-a-vis passive owners, such as in private capital markets.

In particular, when  $\eta=0$  and the activist can acquire the (entire) ownership stake  $\theta$  at the stock price prevailing under passive ownership  $P_0$ , there is no free-rider problem and the activist always enters. That is, Proposition 10 readily implies  $V-\theta P_0\geq 0$ . Recall that in our setting (see Corollary 1), activism can reduce the stock price relative to passive ownership, leading to  $P< P_0$ . In this case, the entry condition (21) is always satisfied due to  $V-\theta P_0\geq 0$ . Moreover, our findings (regarding entry) would remain unchanged, if we assumed that the activist must pay the maximum of  $K=\theta P_0+\eta\theta(P-P_0)$  or  $\theta P_0$ . In other words,  $V-K\geq 0$  is equivalent to  $V-\max\{K,\theta P_0\}\geq 0$ .

## 5.3 Managerial Contract Set by Passive Investors

So far, we have considered that activists contribute to a firm's green transition by exerting effort and contracting with management. Assume now that the contract of the manager is set by passive investors rather than activists. As in the baseline model, incentive conditions (2) and (9) apply as well as the participation constraint (3). Passive investors choose the contract (C, R) to maximize the firm's stock price, in that

$$P = \max_{C,R} \{ (1 - (a+m))(X_B - C - T) + (a+m)(X_G - C - R) \}.$$

The activist enters and  $\theta_0 = \theta$  if and only if entry condition (7) is satisfied. The following proposition characterizes optimal efforts and the activist entry condition when passive investors set the contract of the manager.

**Proposition 11** (Passive investors control). When passive investors set the contract of the manager, we have that:

- 1. Efforts satisfy  $a = \frac{1}{\phi_m} \frac{\Delta + \pi \xi}{\xi^2}$  and  $m = \frac{\Delta}{\phi_m} \frac{\xi 1}{\xi}$  when relative skills are such that  $\xi > 1$ ; and  $a = \frac{\Delta + \pi}{\phi_m} \frac{1}{\xi}$  and m = 0 when  $\xi \leq 1$ .
- 2. Investor activism improves the green transition rate in that  $\frac{\lambda(\theta)}{\lambda(0)} > 1$  if and only if  $\xi \leq 1$  or  $\frac{\pi}{\Delta} > \Gamma_G^p = \frac{\xi 1}{\xi}$  when  $\xi > 1$ .
- 3. The activist enters if and only if  $\frac{\pi}{\Delta} \geq \Gamma_E^p$ , where

$$\Gamma_E^p = 1 - \xi + \sqrt{\xi^2 - 2\xi + 1 + \xi^{-2}} \tag{22}$$

when  $\xi > 1$  and  $\Gamma_E^p = 1$  when  $\xi \leq 1$ .

To analyze the role of passive investors control of the managerial contract, we compare the results in Proposition 11 to corresponding quantities in the baseline model under activist control of the managerial contract, provided in Propositions 2 and 6.

Corollary 5. When managerial contracts are set by passive investors rather than activists:

- 1. The activist's effort a is higher and the manager's effort m is lower, compared to the baseline levels from (10).
- 2. Impact activism is negatively affected on the intensive margin for  $\xi > 1$  in that the transition rate is lower than in the baseline and  $\Gamma_G^p > \Gamma_G$ . For  $\xi \leq 1$ , we have  $\Gamma_G, \Gamma_G^p \leq 0$  and activism improves the transition rate in either scenario.
- 3. Impact activism is negatively affected on the extensive margin in that  $\Gamma_E^p \geq \Gamma_E$ .

Corollary 5 shows that when passive investors set the managerial contract, the manager exerts lower effort and the activist exerts higher effort than in the baseline with the activist setting the contract. To understand this result, recall that due to the double moral hazard problem, and specifically incentive constraints (2) and (9), the activist's and the manager's efforts function as substitutes. Because passive investors' payoff (the firm's stock price) does not directly reflect the activist's private cost of effort, it is cheap for passive investors to provide incentives to the activist. This effect results in lower incentives provided to management, when compared to the activist setting management's contract. Moreover, passive investors do not have sustainability preferences and only care about the financial value of the firm. Consequently, the activist's sustainability preferences are not directly incorporated into management's incentive contract, further reducing managerial effort.

Corollary 5 demonstrates that the impact of passive investors' control over the managerial contract on the transition rate  $\lambda = a + m$  is influenced by the activist's relative skills. When  $\xi > 1$  and the relative skill of the activist is low, higher a and lower m result in a lower transition rate, relative to the baseline. This is because the contract designed by passive investors prioritizes the less efficient activist over the manager. Conversely, when  $\xi \leq 1$ , the activist is more efficient than the manager. The contract set by passive investors puts more weight on the more efficient party, thereby achieving a higher transition rate.

Crucially, the effect of passive investor control over the managerial contract on the extensive margin is unambiguously negative. As shown in Corollary 5, activists are less likely to enter in that the entry threshold increases under passive investor control. As in the baseline model, the extensive margin interacts with the intensive margin: in cases when the activist could foster the transition effectively, the activist does not enter. In particular, when  $\xi \leq 1$ ,

the activist is sufficiently skilled and its engagement improves the transition rate, regardless of who determines the terms of the manager's contract. However, Proposition 11 shows that in this case the activist only enters when the non-pecuniary benefits of activism exceed its financial benefits in that entry occurs if and only if  $\frac{\pi}{\Delta} \geq 1$ . Moreover,  $\xi \leq 1$  is equivalent to  $\phi_a \leq \frac{\phi_m}{\theta}$ , where  $\theta$  is the size of the activist' stake. Empirical estimates of activists' stakes suggest that these are generally below 20%, implying that the activist should be five times as efficient as management for activism to improve the green transition rate.

Combining all cases, our findings suggest that for activism to effectively promote the green transition, it is beneficial for activists to have the authority to influence managerial compensation, especially by integrating sustainability objectives into it.

These results are graphically illustrated in Figure 4. The top panel plots the ratio of non-pecuniary to financial benefits over which activism improves the green transition rate when the managerial contract is set by the activist ( $\Gamma_G$ ; blue line) and by passive investors ( $\Gamma_G^p$ , red line) as functions of the activist's skills  $\xi$ . The figure also plots the entry thresholds  $\Gamma_E$  (solid black line) and  $\Gamma_E^p$  (dashed black line) when the managerial contract is set by the activist and passive investors respectively. The plot shows that activism becomes more likely to reduce the transition rate when the contract is set by passive investors and that larger values of non-pecuniary benefits of transitioning are required to obtain good activism.

The bottom panel plots the ratio of transition rates with and without activism as a function of the ratio of non-pecuniary to financial benefits  $\frac{\pi}{\Delta}$  for  $\xi=2$ , when the managerial contract is set by the activist (blue line) or by passive investors (red line). In the dark red region, there is no activist entry. In the light red region, activists enter *only* if they set managerial contracts. In this region, activism hinders the green transition. In the white region, the activist always enters and hinders the transition. In the grey region, the activist enters but hinders the transition only if the contract is set by passive investors. In the blue region, the activist enters and facilitates the transition independently of who sets the managerial contract. The value of  $\frac{\pi}{\Delta}$  triggering entry is larger when passive investors set the contract of the manager in that  $\Gamma_E^p = 11.8\% > \Gamma_E = 3.2\%$ . When passive investors set the managerial contract, the ratio of non-pecuniary to financial benefits of transitioning has to exceed  $\Gamma_G^p = 50\%$  for activism to improve the green transition rate.

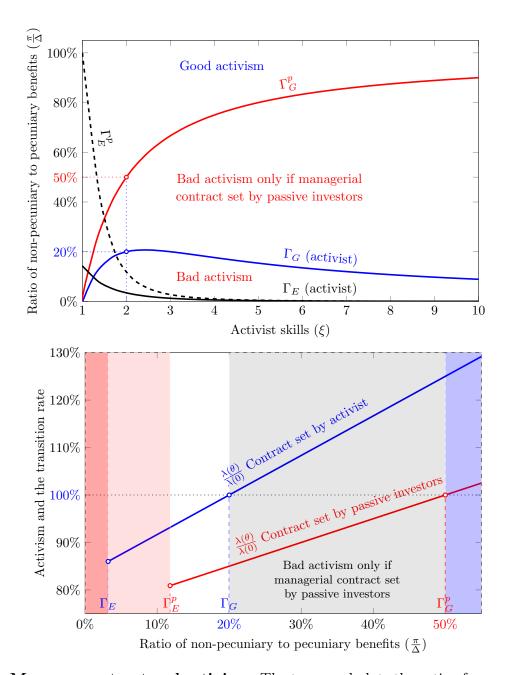


Figure 4: Manager contract and activism: The top panel plots the ratio of non-pecuniary to financial benefits over which activism improves the green transition rate when the manager contract is set by the activist (blue line) and by passive investors (red line) as functions of the activist's skills  $\xi$ . The figure also plots the entry thresholds  $\Gamma_E$  (solid black line) and  $\Gamma_E^p$  (dashed black line). The bottom panel plots the ratio of transition rates with and without activism as a function of the ratio of non-pecuniary to financial benefits  $\frac{\pi}{\Delta}$  for  $\xi = 2$ , when the managerial contract is set by the activist (blue line) or by passive investors (red line).

### 6 Conclusion

This paper develops a model of investor activism with endogenous entry and engagement, in which activists contribute to a firm's green transition by providing effort and contracting with management. Using this model, we investigate how investor activism influences the pace of the green transition and the role of environmental policies in shaping shareholder engagement. In our model, activism increases the green transition rate under first best, but two frictions limit its effectiveness. First, the green transition rate depends on the efforts of both the activist and management, which are costly, unobserved, and subject to moral hazard. Second, activist investors cannot fully capture the gains of activism due to a free-rider problem at entry.

Our analysis uncovers several new findings. First, in the presence of moral hazard, the efforts of the activist and management endogenously arise as substitutes and lie below first-best efforts. As a result, activism can either increase or decrease the green transition rate compared to passive investors owning the firm. Second, due to the free-rider problem, activism cannot aid the green transition unless the financial benefits of transitioning are small or activists have strong non-pecuniary sustainability preferences. These preferences cause activists to account for the firm's negative externalities, thereby enhancing impact activism both by encouraging entry and by increasing activist engagement. When the green transition generates substantial financial gains or sustainability preferences are sufficiently weak, the free-rider problem leads to a counter-intuitive outcome: activists engage only if their impact is negligible, targeting firms that would transition under passive ownership and exerting minimal effort. In this scenario, activism reduces the green transition rate and it is more efficient to leave the green transition solely in the hands of management. Third, carbon taxes, by increasing the net financial benefits of transitioning, worsen the free-rider problem and reduce activist engagement, thereby hindering impact activism. In particular, carbon taxation prevents investment by highly skilled activists, and tilts activists' investments toward firms that can transition independently.

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# Online Appendix

#### A Proofs

#### A.1 Proof of Proposition 1

To solve for  $(a^{FB}, m^{FB})$ , take the first order conditions with respect to a and m in (8), that is  $\theta(\Delta + \pi) - \phi_a a = 0$  and  $\theta(\Delta + \pi) - \theta \phi_m m = 0$ , to solve for  $a = a^{FB}$  and  $m = m^{FB}$ . Clearly, the second order condition is satisfied.

To solve for  $m^P$  and the optimization problem in (6), insert (2) and (3) into (6) to obtain (for  $\hat{a} = 0$ ):

$$P_{0} = \max_{(C,R)} \left\{ (1 - m)(X_{B} - C - T) + m(X_{G} - C - R) \right\}$$

$$= \max_{R} \left\{ X_{B} - W + mR - \frac{\phi_{m}m^{2}}{2} + m(\Delta - R) \right\}$$

$$= \max_{m} \left\{ X_{B} - W - \frac{\phi_{m}m^{2}}{2} + m\Delta \right\},$$

where we used  $\Delta = X_G - X_B + T$ . Due to (2), we can optimize with respect to m. The first-order condition with respect to m becomes  $\Delta - \phi_m m = 0$  which we can solve for  $m^P = \frac{\Delta}{\phi_m}$ .

Under optimal effort  $m = m^P$ , the stock price under passive ownership becomes

$$P_0 = X_G - \Delta - W + \frac{\Delta}{2\phi_m}. (A.1)$$

### A.2 Proof of Proposition 2

To prove Proposition 2, we solve the optimization problem in (4) subject to (2), (3), and (9). For this sake, we insert (3) into (4) to rewrite the activist's optimization as

$$V = \max_{R} \left\{ \theta \left[ X_B - W + (a+m)R - \frac{\phi_m m^2}{2} + (a+m)(\Delta + \pi - R) \right] - \frac{\phi_a a^2}{2} \right\}$$
$$= \max_{R} \left\{ \theta \left[ X_B - W - \frac{\phi_m m^2}{2} + (a+m)(\Delta + \pi) \right] - \frac{\phi_a a^2}{2} \right\},$$

subject to (2) and (9). Next, we use (2), i.e.,  $R = \phi_m m$ , to rewrite (9) as  $a = \frac{\theta(\Delta + \pi - \phi_m m)}{\phi_a}$ . We insert this expression for a into the activist's optimization above to obtain:

$$V = \max_{m} \left\{ \theta \left[ X_B - W - \frac{\phi_m m^2}{2} + \left( \frac{\theta(\Delta + \pi - \phi_m m)}{\phi_a} + m \right) (\Delta + \pi) \right] - \frac{\theta^2 (\Delta + \pi - \phi_m m)^2}{2\phi_a} \right\}.$$

The first-order condition with respect to m becomes

$$\frac{\partial V}{\partial m} = 0 \quad \Longleftrightarrow \quad -\phi_m m + (\Delta + \pi) \left[ 1 - \frac{\theta \phi_m}{\phi_a} \right] + \frac{\phi_m \theta(\Delta + \pi - \phi_m m)}{\phi_a} = 0.$$

Thus,

$$\frac{\Delta + \pi}{\phi_m} \left( 1 - \frac{\theta \phi_m}{\phi_a} + \frac{\theta \phi_m}{\phi_a} \right) = m \left[ 1 + \frac{\theta \phi_m}{\phi_a} \right].$$

Using  $\xi = \frac{\phi_a}{\theta \phi_m}$ , we therefore obtain

$$m = \frac{\Delta + \pi}{\phi_m} \left( \frac{1}{1 + 1/\xi} \right) = \frac{\Delta + \pi}{\phi_m} \left( \frac{\xi}{1 + \xi} \right).$$

Inserting this expression for a into (9), we obtain

$$a = \frac{\theta(\Delta + \pi - \phi_m m)}{\phi_a} = \frac{\theta(\Delta + \pi)(1 - \frac{\xi}{1 + \xi})}{\phi_a} = \frac{\Delta + \pi}{\phi_m} \left(\frac{1}{\xi(1 + \xi)}\right).$$

Efforts (a,m) lie below their first-best levels from Proposition 1. As  $\frac{\xi}{1+\xi} < 1$  for  $\xi > 0$ , we have  $m < m^{FB}$ . Next, rewrite  $a^{FB} = \frac{\Delta + \pi}{\phi_m \xi}$ , implying  $a < a^{FB}$  for  $\xi > 0$ .

Finally, we can solve for the activist's value function and the firm's stock price in closed-form (under optimal efforts) as follows:

$$V = \frac{\theta (1 + \xi + \xi^2) (\Delta + \pi)^2}{2\xi(\xi + 1)\phi_m} + \theta (X_G - \Delta - W)$$
(A.2)

$$P = \frac{(\Delta + \pi) \left[ (2 + 2\xi + 2\xi^2 + \xi^3)\Delta - \xi^3 \pi \right]}{2\xi(\xi + 1)^2 \phi_m} + X_G - \Delta - W.$$
 (A.3)

## A.3 Proof of Proposition 3

Under optimal efforts, one can express the stock price as

$$P = \frac{(\Delta + \pi) ((2 + \xi(2 + \xi(2 + \xi)))\Delta - \xi^3 \pi)}{2\xi(\xi + 1)^2 \phi_m} + X_G - \Delta - W.$$

Analogously, the activist's value function becomes

$$V = \frac{(\Delta + \pi) \left[ (2 + 2\xi + 2\xi^2 + \xi^3) \Delta - \xi^3 \pi \right]}{2\xi(\xi + 1)^2 \phi_m} + X_G - \Delta - W.$$

Accordingly, the entry objective can be written as

$$V - \theta P = \frac{\theta(\Delta + \pi) \left( (2\xi^3 + 2\xi^2 + 2\xi + 1) \pi - \Delta \right)}{2\xi(\xi + 1)^2 \phi_m}$$

Thus, as desired, the entry condition becomes

$$\frac{\pi}{\Delta} \ge \frac{1}{1 + 2\xi(1 + \xi + \xi^2)}.$$

### A.4 Proof of Corollary 1

Using the closed-form expressions for P (see (A.2)) and  $P_0 = \frac{\Delta}{2\phi_m} - \Delta + X_G$  (see (A.1)), it is immediate to show that  $P \leq P_0$  is equivalent to

$$\frac{\pi}{\Delta} \geq \frac{\xi^2 + \sqrt{(\xi+1)^2 (2\xi^2+1)} + \xi + 1}{\xi^3}.$$

#### A.5 Proof of Proposition 4

We solve  $\frac{\lambda(\theta)}{\lambda(0)} = 1$ , that is:

$$\lambda(\theta) = \lambda(0) \iff (1 + \xi^2)(\Delta + \pi) = (\xi + \xi^2)\Delta \iff \xi^2\pi - \xi\Delta + \Delta + \pi = 0.$$

for  $\xi$ . This quadratic equation has maximally two real roots. Provided their existence, i.e., for  $\Delta^2 \geq 4(\Delta + \pi)\pi$ , these roots are

$$\xi_{\pm} = \frac{\Delta \pm \sqrt{\Delta^2 - 4(\Delta + \pi)\pi}}{2\pi}$$

In the limit  $\xi \to 0$ , we have  $\lim_{\xi \to 0} a = +\infty$ . Thus,  $\frac{\lambda(\theta)}{\lambda(0)}$  is U-shaped in  $\xi$ , so that  $\lambda(\theta) < \lambda(0)$  if and only if  $\xi \in (\xi_-, \xi_+)$ . For  $\xi \notin [\xi_-, \xi_+]$ , we therefore have  $\lambda(\theta) > \lambda(0)$ .

In the limit,  $\pi \to 0$ , we get  $\lim_{\pi \to 0} \xi_+ = \lim_{\pi \to 0} \frac{\Delta + \sqrt{\Delta^2 - 4(\Delta + \pi)\pi}}{2\pi} = +\infty$ . In addition, by L'Hopital's rule:

$$\lim_{\pi \to 0} \xi_{-} = \lim_{\pi \to 0} \frac{\Delta - \sqrt{\Delta^{2} - 4(\Delta + \pi)\pi}}{2\pi} = \lim_{\pi \to 0} \left( \frac{4(\Delta + 2\pi)}{4\sqrt{\Delta^{2} - 4(\Delta + \pi)\pi}} \right) = 1.$$

Finally, note that when  $\Delta^2 < 4(\Delta + \pi)\pi$ , which holds for  $\Delta$  close to zero, the equation  $\lambda(\theta) = \lambda(0)$  has no root in  $\xi$ . Then,  $\lambda(\theta) < \lambda(0)$  for any  $\xi \in (0, \infty)$ . Next, we can take the limit  $\Delta \to \infty$ , leading to  $\lim_{\Delta \to \infty} \xi_- = 0$  and  $\lim_{\Delta \to \infty} \xi_+ = +\infty$ .

## A.6 Proof of Proposition 5

Suppose  $\pi > 0$  and  $\Delta > 0$ . Recall that the activist enters if and only if

$$\frac{\pi}{\Delta} \ge \frac{1}{1 + 2\xi(1 + \xi + \xi^2)}.$$

The right-hand-side decreases in  $\xi$ , with  $\lim_{\xi \to +\infty} \frac{1}{1+2\xi(1+\xi+\xi^2)} = 0$  and  $\lim_{\xi \to 0} \frac{1}{1+2\xi(1+\xi+\xi^2)} = 1$ . Define

$$\xi_E := \inf \left\{ \xi \ge 0 : \frac{\pi}{\Delta} \ge \frac{1}{1 + 2\xi(1 + \xi + \xi^2)} \right\}.$$

When  $\pi \geq \Delta$ , then  $\xi_E = 0$ . When  $\Delta = 0 < \pi$ , then  $\xi_E = 0$ . When  $\pi = 0 \leq \Delta$ , then  $\xi_E = +\infty$ . Otherwise, for  $\pi, \Delta > 0$ ,  $\xi_E$  is the unique solution on  $(0, \infty)$  to

$$\frac{\pi}{\Delta} = \frac{1}{1 + 2\xi_E(1 + \xi_E + \xi_E^2)}.$$

#### A.7 Proof of Corollary 2

The entry objective can be written as

$$V - \theta P = \frac{\theta(\Delta + \pi) \left( (2\xi^3 + 2\xi^2 + 2\xi + 1) \pi - \Delta \right)}{2\xi(\xi + 1)^2 \phi_m}.$$

One can calculate (noting that  $\xi = \frac{\phi_a}{\phi_m \theta}$ ):

$$\frac{\partial (V - \theta P)}{\partial \phi_m} = -\left(\frac{\theta(\Delta + \pi)(\xi(\xi(\xi + 3) + 1)\pi + \Delta)}{(\xi + 1)^3 \phi_m^2}\right) < 0.$$

Thus, the activist's ex-ante payoff  $V - \theta P$  decreases in  $\phi_m$  and, in particular, is maximized on  $[\underline{\phi}_m, \overline{\phi}_m]$  for  $\phi_m = \underline{\phi}_m$ .

### A.8 Proof of Proposition 6

Most claims follow from the previous results. If

$$\xi_E := \inf \left\{ \xi \ge 0 : \frac{\pi}{\Delta} \ge \frac{1}{1 + 2\xi(1 + \xi + \xi^2)} \right\}.$$

satisfies  $\xi_E \in (0, \infty)$ , then it solves

$$\frac{\pi}{\Delta} = \frac{1}{1 + 2\xi_E(1 + \xi_E + \xi_E^2)}.$$

The left-hand-side increases in  $\frac{\pi}{\Delta}$  while the right-hand-side decreases in  $\xi_E$ . As such,  $\xi_E$  decreases with  $\frac{\pi}{\Delta}$ .

Next, expression (12) readily implies that  $\frac{\lambda(\theta)}{\lambda(0)}$  increases with  $\frac{\pi}{\Delta}$ . We solve  $\frac{\lambda(\theta)}{\lambda(0)} = 1$  for  $\frac{\pi}{\Delta}$  to obtain

$$(1+\xi^2)\left(1+\frac{\pi}{\Delta}\right) = \xi + \xi^2 \iff \frac{\pi}{\Delta} = \frac{\xi + \xi^2}{1+\xi^2} - 1 = \frac{\xi - 1}{1+\xi^2}.$$

Consequently,  $\frac{\lambda(\theta)}{\lambda(0)} \geq 1$  if and only if  $\frac{\pi}{\Delta} \geq \Gamma_G := \frac{\xi - 1}{1 + \xi^2}$ .

## A.9 Proof of Corollary 3

Recall that the activist enters if and only if

$$\frac{\pi}{\Delta} \ge \frac{1}{1 + 2\xi(1 + \xi + \xi^2)} \quad \Longleftrightarrow \quad \Delta = T + X_G - X_B \le \pi \left[ 1 + 2\xi(1 + \xi + \xi^2) \right].$$

Thus, the activist enters if and only if  $T \leq T_E := \pi \left[ 1 + 2\xi(1 + \xi + \xi^2) \right] - (X_G - X_B)$ .

As  $\frac{\lambda(\theta)}{\lambda(0)}$  decreases with  $\Delta$ , it also decreases with T. Recall that  $\lambda(\theta) \geq \lambda(0)$  if and only if  $\frac{\pi}{\Delta} \geq \frac{\xi-1}{1+\xi^2}$ . When  $\xi \leq 1$ , this inequality is always satisfied. Suppose that  $\xi > 1$ . Then,  $\lambda(\theta) > \lambda(0)$  if and only if  $\Delta < \pi \frac{1+\xi^2}{\xi-1}$ , that is, if and only if  $T \leq T_G := \frac{1+\xi^2}{\xi-1} \pi - (X_G - X_B)$ .

#### A.10 Proof of Proposition 7

To solve for efforts, we solve the optimization problem in (14) subject to (2), (3), and (9). For this sake, we insert (3) into (4) to rewrite the activist's optimization as

$$V = \max_{R} \left\{ \theta \left[ X_{B} - W + (a+m)R - \frac{\phi_{m}m^{2}(1-s)}{2} + (a+m)(\Delta + \pi - R) \right] - \frac{\phi_{a}a^{2}}{2} \right\}$$
$$= \max_{R} \left\{ \theta \left[ X_{B} - W - \frac{\phi_{m}m^{2}(1-s)}{2} + (a+m)(\Delta + \pi) \right] - \frac{\phi_{a}a^{2}}{2} \right\},$$

subject to (2) and (9).

Next, we use (2), i.e.,  $R = \phi_m m$ , to rewrite (9) as  $a = \frac{\theta(\Delta + \pi - \phi_m m)}{\phi_a}$ . We insert this expression for a into the activist's optimization problem above to obtain:

$$V = \max_{m} \left\{ \theta \left[ X_B - W - \frac{\phi_m m^2 (1 - s)}{2} + \left( \frac{\theta (\Delta + \pi - \phi_m m)}{\phi_a} + m \right) (\Delta + \pi) \right] - \frac{\theta^2 (\Delta + \pi - \phi_m m)^2}{2\phi_a} \right\}.$$

The first-order condition with respect to m becomes

$$\frac{\partial V}{\partial m} = 0 \quad \Longleftrightarrow \quad -\phi_m m (1 - s) + (\Delta + \pi) \left[ 1 - \frac{\theta \phi_m}{\phi_a} \right] + \frac{\phi_m \theta (\Delta + \pi - \phi_m m)}{\phi_a} = 0.$$

Thus,

$$m = \frac{\Delta + \pi}{\phi_m} \left( 1 - s - \frac{\theta \phi_m}{\phi_a} + \frac{\theta \phi_m}{\phi_a} \right) = m \left[ 1 - s + \frac{\theta \phi_m}{\phi_a} \right].$$

Using  $\xi = \frac{\phi_a}{\theta \phi_m}$ , we therefore obtain

$$m = \frac{\Delta + \pi}{\phi_m} \left( \frac{1}{1 - s + 1/\xi} \right) = \frac{\Delta + \pi}{\phi_m} \left( \frac{\xi}{1 + \xi(1 - s)} \right).$$

Inserting this expression for a into (9), we obtain

$$a = \frac{\Delta + \pi}{\phi_m} \left( \frac{1 - \xi s}{\xi \left( \xi (1 - s) + 1 \right)} \right).$$

Finally, the effort level under passive ownership is obtained by taking the limit  $\phi_a \to \infty, \pi \to 0$ ;  $\phi \to \infty$  implies  $\xi \to \infty$  so that in that  $m^P = \lim_{\pi \to \xi \to \infty} m = \frac{\Delta}{\phi_m(1-s)}$ .

Next, calculate

$$\frac{\lambda(\theta)}{\lambda(0)} = \frac{a+m}{m^{FB}} = \frac{(1+\xi^2-\xi s)(1-s)}{\xi\left(\xi(1-s)+1\right)} \left(1+\frac{\pi}{\Delta}\right)$$

Clearly,  $\frac{\lambda(\theta)}{\lambda(0)}$  increases in  $\frac{\pi}{\Delta}$ . We can solve  $\frac{\lambda(\theta)}{\lambda(0)} = 1$  for  $\frac{\pi}{\Delta}$  to obtain  $\frac{\pi}{\Delta} = \Gamma_G^s$  with

$$\Gamma_G^s = \frac{\xi - 1 + s(1 + \xi(1 - s))}{(1 - s)(1 + \xi(\xi - s))}.$$

Thus,  $\lambda(\theta) \geq \lambda(0)$  if and only if  $\frac{\pi}{\Delta} \geq \Gamma_G^s$ .

We can calculate

$$\frac{\partial \Gamma_G^s}{\partial s} = \frac{\xi(\xi(1-2s) + \xi^2(s^2 - 2s + 2) + 1)}{(1-s)^2(\xi^2 - \xi s + 1)^2}.$$

As  $s \leq \frac{1}{2}$ , we have  $\frac{\partial \Gamma_G^s}{\partial s} > 0$ . Furthermore, we can calculate

$$\frac{\partial \lambda(\theta)}{\partial s} = \frac{\Delta + \pi}{\phi_m} \left( \frac{\xi (\xi - 1)}{(\xi(1 - s) + 1)^2} \right),$$

Thus,  $\frac{\partial \lambda(\theta)}{\partial s} \geq 0$  if and only if  $\xi \geq 1$ .

The closed-form expression for the activist's value function and the stock price become

$$P = \frac{(\Delta + \pi) \left\{ \Delta \left[ \xi \left( \xi^2 (1 - s) + 2 \xi ((s - 1)s + 1) + 4s - 2 \right) + 2 \right] - \xi^3 (1 - s)\pi \right\}}{2 \xi \phi_m (\xi (1 - s) + 1)^2} + X_G - \Delta - W$$

and

$$V = \frac{\theta(\xi^2 + \xi - \xi s + 1)(\Delta + \pi)^2}{2\xi\phi_m(\xi(1 - s) + 1)} + \theta(X_G - \Delta - W).$$

Finally, we can solve the entry condition  $V - \theta P \ge 0$  for  $\frac{\pi}{\Delta}$  to obtain

$$\frac{\pi}{\Delta} \ge \Gamma_E^s := \frac{1 + \xi s(\xi s - 2)}{1 + 2\xi (1 + \xi (1 - s) + \xi^2 (1 - s)) + \xi s(\xi s - 2)}.$$

We can calculate

$$\frac{\partial \Gamma_E^s}{\partial s} = -\frac{2\xi^2(\xi + \xi^2(s^2 - 2s + 2) + \xi^3(s - 2)s - 2\xi s + 1)}{\xi^2(s^2 - 2s + 2) - 2\xi^3(s - 1) - 2\xi(s - 1) + 1)^2},$$

which has the *opposite* sign as

$$\gamma := \xi(1-2s) + \xi^2(s^2 + 2(1-s)) + \xi^3(s-2)s - 2\xi s + 1.$$

Note that when  $s \geq 0$  is sufficiently small, then  $\gamma > 0$  and, therefore,  $\frac{\partial \Gamma_E^s}{\partial s} < 0$ .

#### A.11 Proof of Proposition 8

Under the optimal interior  $\theta = \theta^*$ , let  $\xi = \frac{\phi_a}{\phi_m \theta} = \frac{\phi_a}{\phi_m \theta^*}$  and  $\overline{\xi} = \frac{\phi_a}{\phi_m \overline{\theta}}$ . By definition,  $\overline{\xi} = \xi_E$ . If  $\pi \geq \Delta$ , then  $\xi_E = 0$ . Otherwise,  $\overline{\xi} = \xi_E$  is the unique solution to

$$\frac{\pi}{\Delta} = \frac{1}{1 + 2\xi_E(1 + \xi_E + \xi_E^2)}.$$

When choosing the size of its stake, the objective of the activist is to maximize

$$V - \theta P = \frac{\theta(\Delta + \pi) \left( (2\xi^3 + 2\xi^2 + 2\xi + 1) \pi - \Delta \right)}{2\xi(\xi + 1)^2 \phi_m}$$

If  $\theta^* \in (0,1)$ , then  $\theta = \theta^*$  solves the first-order condition  $\frac{\partial (V - \theta P)}{\partial \theta} = 0$ , which we can calculate as

$$\pi \left[ 1 + \xi (1 + \xi)(3 + \xi^2) \right] = \Delta (1 + 2\xi) \quad \Longleftrightarrow \quad \frac{\pi}{\Delta} = \frac{1 + 2\xi}{1 + \xi(1 + \xi)(3 + \xi^2)}. \tag{A.4}$$

Under  $\theta = \theta^*$ , we have  $\lambda(\theta) \geq \lambda(0)$  if and only if  $\frac{\pi}{\Delta} \geq \frac{\xi - 1}{1 + \xi^2}$ . Thus,  $\lambda(\theta^*) > \lambda(0)$  if and only if

$$\frac{\pi}{\Delta} = \frac{1 + 2\xi}{1 + \xi(1 + \xi)(3 + \xi^2)} \ge \frac{\xi - 1}{1 + \xi^2}.$$

Next, define the function

$$F(\xi) := \frac{1 + 2\xi}{1 + \xi(1 + \xi)(3 + \xi^2)} - \frac{\xi - 1}{1 + \xi^2}.$$

Notice that  $\lambda(\theta^*) > \lambda(0)$  if and only if  $F(\xi) > 0$  under the optimal  $\theta = \theta^*$ .

Crucially, the function  $F(\xi)$  has precisely five (complex or real) roots. One can guess and verify that  $F(\xi)$  has the following five roots:  $\xi = -1$ ,  $\xi \pm i\sqrt{2}$ , and  $\xi = \frac{1}{2}(1 \pm \sqrt{5})$ . In particular, the only positive, real root is  $\xi = \frac{1}{2}(1 + \sqrt{5})$ .

For  $\xi = \frac{1}{2}(1+\sqrt{5})$ , we have that  $\frac{1+2\xi}{1+\xi(1+\xi)(3+\xi^2)} = \frac{\xi-1}{1+\xi^2} = \frac{3\sqrt{5}}{10} - \frac{1}{2} =: \Gamma^*$ . Note that F(0) > 0, implying that  $0 \ge F(\xi)$  for  $\xi \ge \frac{1}{2}(1+\sqrt{5})$ . Additionally, we can calculate

$$\frac{\partial}{\partial \xi} \left( \frac{1 + 2\xi}{1 + \xi(1 + \xi)(3 + \xi^2)} \right) = -\frac{(1 + 6\xi + 9\xi^2 + 8\xi^3 + 6\xi^4)}{(1 + 3\xi + 3\xi^2 + \xi^3 + \xi^4)^2} < 0.$$

Because  $\frac{1+2\xi}{1+\xi(1+\xi)(3+\xi^2)} = \Gamma^*$  for  $\xi = \frac{1}{2}(1+\sqrt{5})$   $\frac{1+2\xi}{1+\xi(1+\xi)(3+\xi^2)} = \Gamma^*$ , it follows that  $\frac{\pi}{\Delta} > \Gamma^*$  implies  $\xi < \frac{1}{2}(1+\sqrt{5})$  for  $\theta = \theta^*$ . Consequently,  $\frac{\pi}{\Delta} > \Gamma^*$  implies  $\frac{\pi}{\Delta} > \frac{\xi-1}{1+\xi^2}$  and therefore  $\lambda(\theta^*) > \lambda(0)$ . By contrast, for  $\frac{\pi}{\Delta} < \Gamma^*$ , we obtain  $\frac{\pi}{\Delta} < \frac{\xi-1}{1+\xi^2}$  and so  $\lambda(\theta^*) < \lambda(0)$ .

Next, define the function

$$G(\xi) = \frac{1}{1 + 2\xi(1 + \xi + \xi^2)} - \frac{1 + 2\xi}{1 + \xi(1 + \xi)(3 + \xi^2)}$$

This function has precisely four roots. One can guess and verify that these roots are  $\xi = -1$ ,  $\xi = 0$ ,  $\xi = -\frac{1}{3}i(\sqrt{2}-i)$ , and  $\xi = \frac{1}{3}i(\sqrt{2}+i)$ . In particular, the function  $G(\xi)$  does not possess any positive, real root. As can be checked, this implies that  $G(\xi) < 0$  for  $\xi \in (0, \infty)$ .

Because  $\frac{1}{1+2\xi_E(1+\xi_E+\xi_E^2)}$  clearly decreases in  $\xi_E$  and  $\frac{\pi}{\Delta} = \frac{1}{1+2\xi_E(1+\xi_E+\xi_E^2)} = \frac{1+2\xi}{1+\xi(1+\xi)(3+\xi^2)}$ , it follows that  $\xi_E < \xi$ , i.e.,  $\overline{\theta} > \theta^*$ .

Further, calculate

$$\frac{\partial}{\partial \xi} \left( \frac{\xi - 1}{1 + \xi^2} \right) = \frac{(-\xi^2 + 2\xi + 1)}{(1 + \xi^2)^2}.$$

Note that  $\frac{\partial}{\partial \xi} \left( \frac{\xi - 1}{1 + \xi^2} \right) > 0$  for  $\xi < 1 + \sqrt{2}$ .

For  $\frac{\pi}{\Delta} = \Gamma^*$ , we have under the optimal  $\theta = \theta^*$  that  $\xi = \frac{1}{2}(1 + \sqrt{5}) < 1 + \sqrt{2}$ . Thus,

$$\frac{\pi}{\Delta} = \frac{\xi - 1}{1 + \xi^2} > \frac{\xi_E - 1}{1 + \xi_E^2},$$

where we used  $\xi_E < \xi < 1 + \sqrt{2}$  and that  $\frac{1+2\xi}{1+\xi(1+\xi)(3+\xi^2)}$  increases in  $\xi$  for all  $\xi < 1 + \sqrt{2}$ . Since  $\frac{\pi}{\Delta} < \Gamma^*$  implies  $\frac{\pi}{\Delta} < \frac{\xi-1}{1+\xi^2}$  and thus  $\lambda(\theta^*) < \lambda(0)$ , there exists, by continuity,  $\varepsilon > 0$  such that for  $\frac{\pi}{\Delta} \in (\Gamma^* - \varepsilon, \Gamma^*)$  it holds  $\frac{\xi-1}{1+\xi^2} > \frac{\pi}{\Delta} > \frac{\xi_E-1}{1+\xi_E^2}$  as well as  $\lambda(\theta^*) < \lambda(0) < \lambda(\overline{\theta})$ .

Finally, calculate  $\frac{\partial \lambda(\theta)}{\partial \theta} \geq 0$  if and only if  $\xi \geq 1 + \sqrt{2}$ . Recall that for  $\frac{\pi}{\Delta} < \Gamma^*$ , we have  $\xi_E < \xi < 1 + \sqrt{2}$ , as well as  $\overline{\theta} > \theta^*$ . As a result,  $\lambda(\overline{\theta}) > \lambda(\theta^*)$  for  $\frac{\pi}{\Delta} < \Gamma^*$ .

## A.12 Proof of Proposition 9

The objective function is

$$V - \theta P = \frac{\theta(\Delta + \pi) \left( (2\xi^3 + 2\xi^2 + 2\xi + 1) \pi - \Delta \right)}{2\xi(\xi + 1)^2 \phi_m}$$

If  $\theta^* \in (0,1)$ , then  $\theta = \theta^*$  solves the first-order condition  $\frac{\partial (V - \theta P)}{\partial \theta} = 0$ , which we can calculate as

$$\frac{\pi}{\Delta} = \frac{1 + 2\xi}{1 + \xi(1 + \xi)(3 + \xi^2)}.$$
(A.5)

Calculate

$$\frac{\partial}{\partial \xi} \left( \frac{1+2\xi}{1+\xi(1+\xi)(3+\xi^2)} \right) = -\frac{\left(1+6\xi+9\xi^2+8\xi^3+6\xi^4\right)}{(1+3\xi+3\xi^2+\xi^3+\xi^4)^2} < 0.$$

Thus, as  $\frac{\pi}{\Delta}$  increases, the right-hand-side of the first-order condition (A.5) must increase, which requires  $\xi$  to decrease under the optimal  $\theta = \theta^*$ . Due to  $\xi = \frac{\phi_a}{\phi_m \theta}$ , this requires  $\theta = \theta^*$  to increase. Consequently,  $\theta^*$  increases with  $\pi$  but decreases with  $\Delta$ .

Moreover, a change in  $\phi_a$  or  $\phi_m$  leaves the left-hand-side of the first-order condition (A.5) unchanged. Thus, the right-hand-side must remain unchanged too. Due to  $\xi = \frac{\phi_a}{\phi_m \theta}$ , it therefore must be that  $\frac{d}{dx} \left( \frac{\phi_a}{\phi_m \theta} \right)$  remains constant under optimal  $\theta = \theta^*$ . Thus,  $\theta^*$  increases in  $\phi_a$  but decreases in  $\phi_m$ .

#### A.13 Proof of Corollary 4

Corollary 2 shows that for any  $\theta$ , the payoff  $V - \theta P$  decreases in  $\phi_m$  and, therefore, is maximized on  $[\underline{\phi}_m, \overline{\phi}_m]$  for  $\phi_m = \underline{\phi}_m$ . Thus,  $\phi_m = \underline{\phi}_m$  maximizes  $V - \theta P$  under the optimal choice of  $\theta$ , i.e., under  $\theta = \theta^*$ .

#### A.14 Proof of Proposition 10

By the proof of Proposition 3, we recall (A.2), that is,

$$V = \frac{\theta (1 + \xi + \xi^2) (\Delta + \pi)^2}{2\xi (\xi + 1)\phi_m} + \theta (X_G - \Delta - W)$$

$$P = \frac{(\Delta + \pi) \left[ (2 + 2\xi + 2\xi^2 + \xi^3) \Delta - \xi^3 \pi \right]}{2\xi (\xi + 1)^2 \phi_m} + X_G - \Delta - W.$$

The stock price under passive ownership becomes (see (A.1)):

$$P_0 = X_G - \Delta - W + \frac{\Delta}{2\phi_m}.$$

With  $\Phi_A = \phi_a/\theta$ , the entry condition  $V - \theta P_0 - \eta \theta (P - P_0) \ge 0$  becomes

$$(\Delta + \pi)^{2} \left( \frac{\phi_{m} \left[ \Phi_{a} (1 - \eta) + \phi_{m} (1 - 2 \eta) \right]}{2 \Phi_{a} \left( \Phi_{a} + \phi_{m} \right)^{2}} \right) - \frac{\pi^{2} (1 - \eta)}{2 \phi_{m}} + \frac{\pi (\Delta + \pi) \eta (\phi_{m} - \Phi_{a})}{\Phi_{a} (\Phi_{a} + \phi_{m})} + \frac{\pi \Delta}{\phi_{m}} \ge 0.$$

Multiply both sides by  $2\Phi_a (\Phi_a + \phi_m)^2$ . Then, divide both sides by  $\phi_m^2$  and use  $\xi = \Phi_a/\phi_m$  to obtain

$$(\Delta + \pi)^{2} \left[ \xi (1 - \eta) + 1 - 2 \eta \right] + 2\pi (\Delta + \pi) \eta (1 - \xi^{2}) + 2\pi \Delta \xi \left( 1 + \xi \right)^{2} - \pi^{2} (1 - \eta) \xi \left( 1 + \xi \right)^{2} \ge 0.$$

Collecting terms yields, we can rewrite above inequality to  $E \geq 0$  with

$$E := (\Delta + \pi)^2 \left[ \xi(1 - \eta) + 1 - 2\eta \right] + 2(\Delta + \pi)\pi(1 + \xi) \left[ \eta + \xi(1 - \eta) + \xi^2 \right] - \pi^2(1 - \eta)\xi(1 + \xi)^2.$$

Next, calculate for  $1 - \eta > 0$ :

$$\frac{\partial E}{\partial \xi} = (\Delta + \pi)^2 (1 - \eta) + 2(\Delta + \pi) \pi \left[ \eta + \xi (1 - \eta) + \xi^2 \right] 
+ 2(\Delta + \pi) \pi (1 + \xi) \left[ 1 - \eta + 2\xi \right] - \pi^2 (1 - \eta) (1 + \xi)^2 - 2\pi^2 (1 - \eta) \xi (1 + \xi) 
> 2\pi^2 (1 + \xi) \left[ 1 - \eta + 2\xi \right] - \pi^2 (1 - \eta) (1 + \xi)^2 - 2\pi^2 (1 - \eta) \xi (1 + \xi) 
\propto 1 + \frac{4\xi}{1 - \eta} - (1 + \xi) - 2\xi > \xi \ge 0.$$

The sign " $\propto$ " means that the third and fourth line have the same sign, where the fourth line is obtained is upon dividing the third line by  $\pi^2(1+\xi)(1-\eta) > 0$ . Note that when  $\Delta > 0$  or  $\pi > 0$ ,  $\lim_{\xi \to \infty} E = +\infty$ . Thus, there exists unique  $\xi_E \ge 0$  such that  $E \ge 0$  and the activist

enters if and only if  $\xi \geq \xi_E$ .

Furthermore, it follows that

$$2(\Delta + \pi)\pi(1+\xi)\left[\eta + \xi(1-\eta) + \xi^2\right] - \pi^2(1-\eta)\xi(1+\xi)^2 \ge 0.$$

Therefore, a necessary condition for E < 0 is that  $\xi(1-\eta) + 1 - 2\eta < 0$ , i.e.,  $\xi < \frac{2\eta - 1}{1-\eta}$ . This implies that  $\xi_E \in \left[0, \frac{2\eta - 1}{1-\eta}\right]$ .

Finally, we calculate

$$\frac{\partial E}{\partial \pi} = 2(\Delta + \pi) \left[ \xi (1 - \eta) + 1 - 2\eta \right] + (2\Delta \pi + 4\pi) (1 + \xi) \left[ \eta + \xi (1 - \eta) + \xi^2 \right] - 2\pi (1 - \eta) \xi (1 + \xi)^2 > 0.$$

Thus, there exists  $\pi_E$  such that the activist enters if and only if  $\pi \geq \pi_E$ .

#### A.15 Proof of Proposition 11

When passive investors determine the manager's contract, the incentive conditions (2) and (9) apply, as well as the participation constraint (3). Then, passive investors maximize

$$P = \max_{C,R} \left\{ (1 - (a+m)) (X_B - C - T) + (a+m) (X_G - C - R) \right\}$$
$$= \max_{m} \left\{ X_B - W - \frac{\phi_m m^2}{2} + \left( \frac{\theta(\Delta + \pi - \phi_m m)}{\phi_a} + m \right) \Delta \right\}.$$

The first-order condition with respect to m becomes

$$-\phi_m m + \Delta \left(1 - \frac{1}{\xi}\right) = 0.$$

When m > 0 is interior, then

$$m = \frac{\Delta}{\phi_m} \frac{\xi - 1}{\xi}.$$

When  $\xi \leq 1$ , then m = 0. For  $\xi > 1$ , we can insert above expression for m into (9) to obtain

$$a = \frac{\theta(\Delta + \pi - \phi_m m)}{\phi_a} = \frac{\theta(\Delta/\xi + \pi)}{\phi_a} = \frac{1}{\phi_m} \frac{\Delta + \pi \xi}{\xi^2}.$$

For  $\xi \leq 1$ , we have  $a = \frac{\Delta + \pi}{\phi_m} \frac{1}{\xi} > m^P = \frac{\Delta}{\phi_m}$ . When  $\xi > 1$ , then

$$a + m = \frac{\Delta}{\phi_m} \left( 1 - \frac{\xi - 1}{\xi^2} \right) + \frac{\pi}{\phi_m \xi},$$

and, therefore,

$$a + m - m^P = \frac{1 - \xi}{\xi^2} \frac{\Delta}{\phi_m} + \frac{\pi}{\phi_m \xi}.$$
 (A.6)

This implies  $\lambda(\theta) = a + m \ge \lambda(0) = m^P$  if and only if

$$\frac{\pi}{\Delta} \ge \Gamma_G^p := \frac{\xi - 1}{\xi}.$$

When  $\xi \leq 1$ , then

$$a + m = \frac{\Delta \pi}{\phi_m \xi},$$

and

$$a + m - m^P = \frac{1 - \xi}{\xi} \frac{\Delta}{\phi_m} + \frac{\pi}{\phi_m \xi} \ge 0.$$

In this case, the activism improves the transition rate for all parameter values.

Using the effort levels calculated above, we can characterize the stock price under the optimal contract set by passive investors:

$$P = \frac{\Delta (2\xi \pi + \xi^2 \Delta + \Delta)}{2\xi^2 \phi_M} + X_G - \Delta - W$$

if  $\xi > 1$  and

$$P = \frac{\Delta(\Delta + \pi)}{\xi \phi_M} + X_G - \Delta - W$$

if  $\xi < 1$ . The activist's value function becomes

$$V = \frac{\theta (\xi^2 \pi^2 + (\xi^3 + \xi - 1) \Delta^2 + 2\xi^3 \Delta \pi)}{2\xi^3 \phi_m} + \theta (X_G - \Delta - W)$$

if  $\xi > 1$  and

$$V = \frac{\theta(\Delta + \pi)^2}{2\xi\phi_m} - \theta(X_G - \Delta - W)$$

if  $\xi \leq 1$ . Rearranging the entry condition  $V - \theta P$  and simplifying, we obtain that the activist enters and  $V - \theta P \geq 0$  if and only if

$$\frac{\pi}{\Delta} \ge \Gamma_E^p := 1 - \xi + \sqrt{\xi^2 - 2\xi + 1 + \xi^{-2}} = 1 - \xi + \sqrt{(1 - \xi)^2 + \xi^{-2}}.$$

## A.16 Proof of Corollary 5

First, we start by showing that the activist's is higher and the manager's effort is lower than in the baseline. For  $\xi \leq 1$ , we have m=0 (when passive investors set the contract, and it is clear that the manager's effort is lower than in the baseline. Moreover,  $a=\frac{\Delta+\pi}{\phi_m}\frac{1}{\xi}$  clearly exceeds  $\frac{\Delta+\pi}{\phi_m}\frac{1}{\xi(1+\xi)}$ , i.e., the activist's effort in the baseline. Second, consider  $\xi>1$ , so  $m=\frac{\Delta}{\phi_m}\frac{\xi-1}{\xi}\leq \frac{\Delta+\pi}{\phi_m}\frac{\xi-1}{\xi}$ . Next, note that  $\frac{\xi-1}{\xi}\gtrsim \frac{\xi}{1+\xi}\iff \xi^2-1\gtrsim \xi^2$ . Thus,  $\frac{\xi-1}{\xi}<\frac{\xi}{1+\xi}$ , so managerial effort is lower than in the baseline. The activist's effort is  $a=\frac{\Delta+\pi\xi}{\phi_m}\frac{1}{\xi^2}>\frac{\Delta+\pi}{\phi_m}\frac{1}{\xi^2}$ . Clearly,  $\frac{1}{\xi^2}>\frac{1}{\xi(1+\xi)}$ , so the activist's effort is higher than in the baseline.

Second, we compare the transition rates both when passive investors set the contract and activist sets the contract. When  $\xi < 1$ , we have  $\lambda(\theta) = a = \frac{\Delta + \pi}{\phi_m} \frac{1}{\xi}$ . The transition rate

from the baseline equals  $\frac{\Delta+\pi}{\phi_m} \frac{1+\xi^2}{\xi(1+\xi)} < \frac{\Delta+\pi}{\phi_m} \frac{1+\xi}{\xi(1+\xi)} = \lambda$  where we used  $\xi < 1$ . For  $\xi > 1$ , the transition rate becomes  $\lambda = \frac{1}{\phi_m} \frac{\Delta+\pi\xi+\Delta\xi(\xi-1)}{\xi^2} < \frac{\Delta+\pi}{\phi_m} \frac{1+\xi-1}{\xi} = < \frac{\Delta+\pi}{\phi_m} \frac{1+\xi}{\xi(1+\xi)}$ . This is smaller, due to  $\xi > 1$ , than the transition rate from the baseline, i.e.,  $\frac{\Delta+\pi}{\phi_m} \frac{1+\xi^2}{\xi(1+\xi)}$ .

When active (passive) investors design the managerial contract, then  $\lambda(\theta) \geq \lambda(0)$  if and only if  $\frac{\pi}{\Delta} \geq \Gamma_G$  ( $\frac{\pi}{\Delta} \geq \Gamma_G^p$ . For  $\xi > 1$ , we have

$$\Gamma_G^p - \Gamma_G = \frac{\xi - 1}{\xi} - \frac{\xi - 1}{1 + \xi^2} > 0.$$

for  $\xi \leq 1$ , activism improves transition rate and  $\lambda(\theta) \geq \lambda(0)$  regardless of whether active or

passive investors design the managerial contract, i.e.,  $\Gamma_G$ ,  $\Gamma_G^p \leq 0$ . Third, recall  $\Gamma_E = \frac{1}{1+2\xi(1+\xi+\xi^2)}$ , while  $\Gamma_E^p = 1 - \xi + \sqrt{\xi^2 - 2\xi + 1 + \xi^{-2}}$  for  $\xi \geq 1$  and  $\Gamma_E^p = 1$  for  $\xi < 1$ . It is immediate that for  $\xi \leq 1$ , we have  $\Gamma_E^p > \Gamma_E$  for  $\xi \geq 1$ . Finally, we verify that

$$\Gamma_E^p - \Gamma_E = 1 - \xi + \sqrt{\xi^2 - 2\xi + 1 + \xi^{-2}} - \frac{1}{1 + 2\xi(1 + \xi + \xi^2)}$$

exceeds zero also for  $\xi > 1$ . We can readily show that  $\lim_{\xi \to \infty} (\Gamma_E^p - \Gamma_E) = 0$ , but otherwise  $\Gamma_E^p - \Gamma_E$  is analytically fairly intractable on the whole domain. Since  $\Gamma_E^p - \Gamma_E$  is a function of one variable  $\xi$  that does not involve any other model parameters, we use numerical evaluation to assess its sign. To evaluate  $\Gamma_E^p - \Gamma_E$  on the whole unbounded domain of  $\xi$  in  $(1, \infty)$ , we use a monotonic increasing function  $1-\frac{1}{\xi}$  to transform the domain to a bounded interval on (0,1). Figure A.1 shows that  $\Gamma_E^p - \Gamma_E$  is monotonically decreasing and positive on the whole domain, confirming the claim that  $\Gamma_E^p - \Gamma_E$  is positive for  $\xi > 1$ .

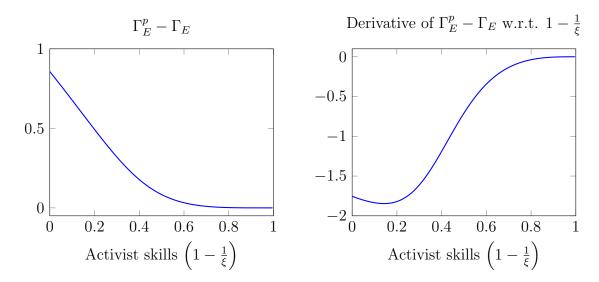


Figure A.1:  $\Gamma_E^p - \Gamma_E$ : The figure plots the difference  $\Gamma_E^p - \Gamma_E$  between the entry threshold when the managerial contract is set by passive investors and the entry threshold when the managerial contract is set by activists in the case of  $\xi > 1$ . Both thresholds only depend on  $\xi$ . To show the whole unbounded domain of  $\xi$  in  $[1, \infty)$ , the figure uses a monotonic increasing function  $1 - \frac{1}{\xi}$  to transform the domain to a bounded interval on [0, 1). The right panel plots the derivative of  $\Gamma_E^p - \Gamma_E$  with respect to  $1 - \frac{1}{\xi}$ .